

PWYLLGOR YR AMGYLCHEDD, CYNLLUNIO A THRAFNIDIAETH

Dyddiad: Dydd Mercher 1 Tachwedd 2000

Lleoliad: Ystafell Bwyllgora 1, Adeilad y Cynulliad Cenedlaethol

Teitl: Adolygiad Polisi o Gludiant Cyhoeddus

Diben

1. Nodi cynigion ar gyfer bwrw ymlaen ag adolygiad polisi'r pwyllgor o gludiant cyhoeddus yng Nghymru.

Crynodeb/Argymhellion

2. Gwahoddir y pwyllgor i ystyried y gweithgareddau, y themâu a'r amserlen amlinellol ar gyfer bwrw ymlaen â'r adolygiad, yn enwedig y materion hynny y ceir crynodeb ohonynt ym mharagraff 11.

Cefndir

3. Ar 18 Mai, cytunodd y Pwyllgor i gynnal adolygiad polisi o gludiant cyhoeddus yng Nghymru. Mae cylch gwaith yr adolygiad fel a ganlyn:

- *Ystyried polisiau cludiant cyhoeddus y Cynulliad (gan gynnwys gwasanaethau bysys, rheilffyrdd a chludiant cymunedol) a nodi unrhyw newidiadau byr dymor o fewn y fframwaith statudol, rheoleiddiol a threfniadol cyfredol a fyddai'n hwyluso'r broses o ddarparu gwasanaethau sy'n well ac yn integredig a chael pobl i'w defnyddio.*
- *Ystyried a fyddai newidiadau hir dymor i'r fframwaith statudol, rheoleiddiol a threfniadol, sy'n gysylltiedig â chludiant cyhoeddus, yn hwyluso'r modd y caiff gwasanaethau gwell eu darparu.*

4. Gofynnodd y Pwyllgor am safbwyntiau ystod eang o sefydliadau, a rhoddwyd copi o'r llythyr ymgynghori ar wefan y Cynulliad Cenedlaethol. Ceir crynodeb o'r ymatebion i'r broses ymgynghori yn Atodiad A.

5. Cytunwyd y dylai'r pwyllgor benodi ymgynghorydd arbenigol i gynorthwyo gyda'r adolygiad. Ar ôl cystadleuaeth agored, penodwyd Denys Morgan gan banel dethol, o dan gadeiryddiaeth Richard Edwards.

6. Cafwyd peth oedi gyda'r adolygiad o ganlyniad i ymchwiliad annibynnol y pwyllgor i safle tirlenwi Nantgwyddon.

Dulliau Ymchwilio

7. O gadw prinder amser y pwyllgor mewn cof, efallai y bydd y pwyllgor am ddefnyddio amrywiaeth o dulliau ymchwilio, er enghraifft:

- *Sesiwn Saethu Syniadau* - sesiynau anffurfiol, preifat ar gyfer aelodau a swyddogion i weithio drwy'r materion sy'n codi;
- *Sesiynau Pwyllgor* - defnyddio cyfarfodydd pwyllgor ffurfiol i wrando ar gyflwyniadau gan sefydliadau ac unigolion, trafod materion sy'n codi ac adroddiad ac argymhellion drafft y pwyllgor. Mae dau le wedi'i neilltuo yn yr amserlen ar gyfer tymor yr hydref - 19 Tachwedd a 13 Rhagfyr.
- *Cynhadledd/seminar* - digwyddiad anffurfiol i rwydweithio â sefydliadau ac unigolion a thrafod arferion gorau, argymhellion sy'n codi o'r pwyllgor neu adroddiad drafft y pwyllgor;
- *Dod o hyd i wybodaeth* - casglu gwybodaeth ynghylch arferion gorau ym maes cludiant cyhoeddus mewn gwledydd eraill yn Ewrop, yn enwedig y gwledydd hynny lle mae'r pwerau perthnasol wedi'u rhannu rhwng lefel genedlaethol a lefel ranbarthol (gweler Atodiad C). At hynny, efallai y bydd Aelodau'r Pwyllgor am ymweld â gweithredwyr a defnyddwyr cludiant cyhoeddus yn eu hetholaethau neu'u rhanbarthau eu hunain, ac adrodd yn ôl i'r Pwyllgor wedi hynny;
- *Fforwm Trafnidiaeth* - manteisio ar arbenigedd Fforwm Trafnidiaeth Gweinidog yr Amgylchedd.

Themâu

8. Mae nifer o'r themâu wedi deillio o'r broses ymgynghori (gweler Atodiad B). I hwyluso adolygiad y pwyllgor, bydd Gweinidog yr Amgylchedd yn cyflwyno adroddiad ynghylch datblygu Fframwaith Trafnidiaeth strategol i Gymru (gweler papur EPT-11-00 (p.3)), sy'n awgrymu rhai meysydd sydd angen eu harchwilio ymhellach.

Materion i'w hystyried

9. Cydnabyddir na ellir pennu cyfeiriad yr adolygiad yn llawn o flaen llaw, ac i raddau helaeth,

bydd yn dibynnu ar y meysydd o ddiddordeb a ddaw i'r wyneb yn ystod yr adolygiad. Fodd bynnag, da o beth fyddai cytuno ar amserlen ar gyfer yr adolygiad y gellir ei bwydo i mewn i'r rhaglen waith yn y gwanwyn, yr haf a'r hydref.

- **A yw'r pwyllgor am nodi cwestiynau penodol y dylid mynd i'r afael â hwy yn ystod yr adolygiad?** Gallai cwestiynau lywio trafodaeth y pwyllgor a rhoi arweiniad i'r sawl a fydd yn gwneud cyflwyniadau gerbron y pwyllgor. Er mwyn rhoi digon o amser i baratoi, awgrymir rhoi'r cwestiynau i'r cyflwynwyr 20 niwrnod ymlaen llaw (byddai hynny'n golygu dosbarthu'r cwestiynau ar gyfer sesiwn 29 Tachwedd, yr wythnos hon).
- **Pa dystiolaeth sydd ar gael bod polisïau neu raglenni penodol yn effeithiol?** Gallai hyn gynnwys dwy elfen. Gyntaf oll, gallai gynnwys asesiad o bolisïau a rhaglenni a fabwysiedir gan y Cynulliad Cenedlaethol drwy archwilio tystiolaeth gymharol o'r "hyn sy'n gweithio" mewn mannau eraill yn y DU ac yn rhyngwladol. Yn ail, gallai gynnwys archwilio unrhyw dystiolaeth o'r "hyn sy'n gweithio" yng Nghymru a luniwyd ar ôl monitro a gwerthuso polisïau a rhaglenni sydd newydd eu rhoi ar waith neu sydd wrthi'n cael eu rhoi ar waith. Gallai'r Ymgynghorydd Arbenigol ddwyn ynghyd neu gydlynu'r dystiolaeth sydd ar gael gan adrodd yn ôl i'r pwyllgor.
- **A yw'r aelodau am enwebu cofnodwyr i archwilio dulliau o arferion gorau ac adrodd yn ôl i'r pwyllgor?** Oherwydd mynych alwadau, byddai hyn yn rhoi mwy o hyblygrwydd na threfnu ymweliadau ar gyfer y pwyllgor cyfan.
- **A yw'r pwyllgor yn awyddus i wahodd cynrychiolwyr o'r Fforwm Trafnidiaeth i fod yn bresennol mewn cyfarfod o'r pwyllgor, neu a ddylid anfon cynrychiolwyr i gyfarfod o'r Fforwm?** Unwaith eto, bydd angen i hyn gael ei gynllunio ymlaen llaw, a bydd angen i aelodau'r Fforwm Trafnidiaeth nodi'r dyddiadau fel rhai dros dro.
- **A oes themâu pellach y dylai'r pwyllgor eu harchwilio?**
- **A yw'r Pwyllgor am ymgynghori ynghylch eu hadroddiad a'u hargymhellion drafft?** O gofio cymhlethdod a natur eang yr adolygiad, efallai y bydd y pwyllgor am ymgynghori ynghylch eu hadroddiad a'u hargymhellion drafft. Gellid gwneud hyn drwy broses ymgynghori ysgrifenedig yn ogystal â chynhadledd, naill ai cyn y broses ymgynghori neu ar ôl hynny. Byddai angen i'r gynhadledd gael ei chynllunio ymhell ymlaen llaw, a dylai aelodau nodi'r dyddiadau. Yn ôl yr arferion gorau, dylid caniatáu 8-10 wythnos ar gyfer y broses ymgynghori.

10. Nodir amserlen arfaethedig yn Atodiad D, sy'n cynnig bod y pwyllgor yn anelu at ystyried yr adroddiad a'r argymhellion drafft cyntaf erbyn diwedd tymor yr haf 2001, gyda'r adroddiad terfynol yn cael ei gyflwyno i'r cyfarfod llawn yn nhyr ym 2001.

11. Gwahoddir y Pwyllgor i ystyried y materion canlynol:

- **Pa sefydliadau (os o gwbl) y mae'r pwyllgor am eu gwahodd i roi cyflwyniadau llafar i'r pwyllgor?** Er mwyn sicrhau bod cydbwysedd o ran sectorau, buddiannau a daearyddiaeth, awgrymir y dylid gwahodd y sefydliadau canlynol i roi cyflwyniadau llafar

i'r pwyllgor:

(a) Cymdeithas Llywodraeth Leol Cymru (CLILC)

Cymdeithas Swyddogion Cydlyn Traffnidiaeth (ATCO)

(Gallai SWIFT, SWITCH, Partneriaeth Conwy a Chanolbarth Cymru ddilyn CLILC, neu gallant wneud cyflwyniad ar y cyd)

(b) Cymdeithas Traffnidiaeth Gymunedol Cymru (CTA)

Clwb Teithio i Feicwyr (CTC)

Comisiwn Hawliau'r Anabl

Cyngor Defnyddwyr Cymru

(c) Cyngor Cefn Gwlad Cymru (CCC)

Asiantaeth yr Amgylchedd

Ymgyrch Diogelu Cymru Wledig (YDCW)

Cyd Bwyllgor y Parciau Cenedlaethol

(d) Athrofa Logisteg a Thrafnidiaeth

Sefydliad Priffyrdd a Chludiant De Cymru (IHT)

Yn ogystal â'r sefydliadau hynny sy'n ymateb i'r broses ymgynghori, efallai y bydd y pwyllgor am wahodd y canlynol i wneud cyflwyniadau

Yr Athro David Begg (Y Comisiwn Traffnidiaeth Integredig)

Yr Athro Stuart Cole (Prifysgol Gogledd Llundain)

Gweithgynhyrchwyr/diwydiant moduro

Partneriaeth Ansawdd Gwynedd

Y Comisiynydd Traffig

- **A yw'r aelodau am enwebu cofnodwyr i ymchwilio dulliau o arferion gorau ac adrodd yn ôl i'r pwyllgor?** Oherwydd mynych alwadau, byddai hyn yn rhoi mwy o hyblygrwydd na threfnu ymweliadau ar gyfer y pwyllgor cyfan.
- **A yw'r pwyllgor yn awyddus i wahodd cynrychiolwyr o'r Fforwm Trafnidiaeth i fod yn bresennol mewn cyfarfod o'r pwyllgor, neu a ddylid anfon cynrychiolwyr i gyfarfod o'r Fforwm?** Unwaith eto, bydd angen i hyn gael ei gynllunio ymlaen llaw, a bydd angen i aelodau'r Fforwm Trafnidiaeth nodi'r dyddiadau fel rhai dros dro.
- **A oes themâu pellach y dylai'r pwyllgor eu harchwilio?**
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Casgliadau

12. Gwahoddir safbwyntiau'r Aelodau ynghylch y gweithgareddau, y themâu a'r amserlen amlinellol ar gyfer bwrw ymlaen â'r adolygiad, yn enwedig y materion a nodir ym mharagraff 11 uchod.

Ysgrifenyddiaeth y Pwyllgorau

Tachwedd 2000

Cyfieithiad o'r atodiadau i ddilyn

ANNEX A

CONSULTATION RESPONSES: SUMMARY OF ISSUES

Note by the Expert Adviser

Association of Transport Co-ordinating Officers (ATCO) Cymru

- Supports WLGA submission
- Need increased revenue funding
- New capital grants
- Maintenance shortfall
- Long term assurance for rural bus services
- Community Transport support
- Expanded WTRG, and more flexible FDR, recommended
- Performance guarantees
- Need for Welsh Traffic Area

- Extended/reopened rail lines; new stations
- Clock face services; interavailability
- Reference to England's 10 year Plan

Countryside Council for Wales (CCW)

- Improved Local Transport Plan guidance sought
- Public transport interchange needs
- Grasp Objective 1 opportunities
- Through ticketing on bus and rail
- Passenger Transport Authorities supported if more cash provided
- Need to look at Land Use Planning

-

Community Transport Association (CTA) Wales

- Support long term sustainability and integrated transport
- Tackle social disadvantage and promote equality of opportunity
- Need for supported, healthy and vibrant voluntary sector
- Community Transport support and revised "rules"
- Increase funding for WRTG and promote new ways
- Possible devolution of grant delivery to Voluntary Sector
- CT Development / Field Workers enabled
- Support for concessionary fares and community transport role

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Conwy County Borough Council

- Endorses WLGA, ATCO and North Wales Economic Forum (NWEF) approaches
- Assembly need to make full use of devolved powers e.g., QBC, de minimus payments, increased revenue and capital grants.

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Campaign for the Protection of Rural Wales (CPRW)

- Support for refranchising rail
- Similar area of responsibility for Railtrack needed
- Modal transfer road to rail promoted
- Address social exclusion, fuel prices (rural areas), environment, adequate alternative transport
- Greater use of available public transport expertise
- Community transport is a "Cinderella"
- Immediate transfer to Assembly of DETR's rail powers

Cyclists Touring Club

- Bicycle is socially inclusive, equitable and sustainable means of transport
- Use constrained by lack of facilities
- Targets sought for trains, stations, buses and information relative to cycle usage
- Better monitoring, and improved facilities
- Secure cycle parking
- Cycle hire at interchanges

Department of the Environment, Transport and the Regions (DETR)

- Overview presented of policy statements and legislation, actual and proposed England and Wales basis explained
- Synopsis of England 10 year Plan

Disability Rights Commission

- Support Assembly accessibility and integrated transport aims
- Suggest revised regulatory framework
- Urge early compliance with DDA access regulations

- Propose DDA transport operator exemptions removed
- Supports Passenger Transport Authority in principle
- Welcomes Local Transport Plans (LTPs), but suggest stronger statutory basis
- Supports QP's, and QBC's

Environment Agency

- Transport is litmus test for sustainable future
- Transport related issues for the Environment Agency are :-
- Climate change
- Urban air quality
- Rural air pollution
- Public transport and sustainable development
- European funding

Institute of Highways and Transportation (IHT), South Wales

- Offers an overview of transport planning
- Suggest three key issues :-
- Interdependency between land use and transport planning
- Investment in public transport
- Clear hierarchical structure
- Need for stronger Assembly voice on rail
- National Plan required
- Assembly guidance to All Wales and Regional public transport planning needed

Institute of Logistics and Transport

- Time too short for full submission
- Views have been expressed through Local Transport Plans (LTPs)
- Support for Regional Groupings

- Partnerships essential
- Widespread consultation needed
- Suggest a series of initiatives including travel corridors, smaller vehicles for rural areas, group hiring, one stop travel information, better community transport / volunteer cars, post buses, data warehouses, skills register, community engagement, paratransit (taxis, PHV;'s, community transport)
- Need to integrate transport with land use, economy, education, social services, recreation, health

Mid Wales Partnership

- Support WLGA and ATCO submissions
- Continuity of funding / adequacy of investment levels for both public transport and road maintenance
- Critical role for cars in rural setting
- Local Authorities are the medium of ITS delivery / provision of co-ordination centres
- Rail / Coach integrated network approach promoted
- DDA requirements and means to achieve
- Vital role of community transport, development needs
- Traffic Commissioner for Wales needed
- Review of 1985 Transport Act – competition requirements often at odds with co-ordination
- Urge retention and targeted use of FDR

National Parks Joint Executive

- Recognise special nature of National Parks
- Localised impacts of car bases leisure travel
- Rural mobility problems
- Support greater integration, reduced car dependency
- Sensitivity and flexibility urged
- Innovative demand management

Pembrokeshire Access Group

- Supports Assembly concessionary fares policy
- Should this be extended to rail
- Wheelchair accessible taxis
- Low floor buses, raised kerblines – promote and finance
- More money for minor works and enforcement
- Town and village centres more pedestrian and wheelchair accessible
- Accessibility in public transport, and its role in supporting independent living

Prism Rail

- Unable to comment in detail due to franchise process
- Assembly pivotal to rail future
- Support for single franchise and reduction of Train Operating Companies
- Public consultation very important
- Wales and the SRA – need for clarity
- New legislation to support Welsh transport policy
- Increase funding for rail, particularly in Objective 1 area
- "Umbrella" required for localised initiatives

SWIFT

- Supports WLGA submission
- Requests discussions with Committee
- Adapt management arrangements to facilitate public transport
- Concept of "binding compacts" (See WLGA submission) supported

SWITCH

- Supports WLGA submission
- "Market" history difficult to overcome

- Targeted investment to achieve modal change
- Accessibility and intermodal exchange needs
- Local Authorities are main delivery vehicle
- "Sweep away" time expired restrictions standing in the way of sensible integrated transport introduction
- Opportunity sought to present views

Welsh Consumer Council

- "Reluctance" of users to rely on public transport at present due to problems
- "Users" experience of journey coherence, need for better support
- Quality issues need consistent approach
- Consistency in standards
- Passenger information needs
- Rural / Urban differences and different solutions

Welsh Local Government Association (WLGA)

- Request opportunity to present to Committee
- Most public transport by bus within and between Local Authority areas
- Local Authorities key to achieving Assembly public transport objectives
- Assembly should produce transport statistics for Wales
- LTP and regional transport groups co-ordinated
- No case for Passenger Transport Authorities
- All modes equally regulated and enforced
- Local bus partnerships and contracts
- Raise de minimus levels
- Coach services, local rail feeders to be built up
- Community transport role vital; examine expanded role for taxis
- Full funding must be delivered by Assembly for concessionary fares policy
- Innovative ticketing arrangements needed
- Maintenance of public transport and of local road networks vital to public transport policy service delivery
- Planning guidance should support public transport
- Major transport investment is a must

EMERGING THEMES

Note by the Expert Adviser

Rail

- the present
- the system
- the rolling stock
- the promotion / public subsidy
- the "gaps"
- the "quality"

Road

- the infrastructure
- how to change/segregation
- rural/urban
- second generation/guided bus
- the vehicles (new Bus Grant?)
- franchising
- the promotion/public subsidy (£22m one very small road scheme – massive shot in the arm to each LHA)
- concessionary fares
- community transport

Interchange

- road/rail/car (water)
- DDA compatible
- demonstration projects

Enforcement

- enabling Local Authorities (singly or in groups)
- cameras
- "law" at bus stops (of schools and home zones)
- Commissioner for Wales (+ staff)

ANNEX C

EXAMPLES OF BEST PRACTICE

Note by the Expert Adviser

Subject	Location / Organisation
Integrated Transport	Edinburgh
Modern Interchange	Bradford
Second Generation public transport (Guided Bus)	Leeds, Bradford
Metro/LRT Systems	Manchester or Sheffield or Croydon
Integrated P & R	Oxford
Through Ticketing/ Support Systems	Amsterdam (or Paris)
Air Hub and Feeder Services	Denmark/Northern Germany
Information/Telematics	London, Cardiff

ANNEX D

SUGGESTED TIMETABLE

Activity	Timescale

Presentations from Welsh Local Government Association (WLGA)

Association of Transport Co-ordinating Officers (ATCO)

(SWIFT, SWITCH, Conwy and Mid Wales Partnership

and Countryside Council for Wales (CCW)

Environment Agency

Campaign for the Protection of Rural Wales (CPRW)

National Parks Joint Committee

Committee meeting - 29 November

Presentations from Community Transport Association (CTA) Wales

Cyclists Touring Club (CTC)

Disability Rights Commission

Welsh Consumer Council

and Professor Stuart Cole

Rapporteurs report back on visits

Committee meeting - 13 December

Christmas recess

Expert adviser reports back on available evidence

Rapporteurs report back on visits

1st meeting Spring term

<p>Presentations from Community Transport Association (CTA) Wales</p> <p>Cyclists Touring Club (CTC)</p> <p>Disability Rights Commission</p> <p>Welsh Consumer Council</p> <p>and Institute of Logistics and Transport</p> <p>The Institution of Highways and Transportation (IHT) -South Wales</p> <p>Rapporteurs report back on visits</p>	<p>2nd meeting Spring term</p>
<p>Presentations from other organisations/ individuals</p> <p>Rapporteurs report back on visits</p> <p>Committee discussion of issues</p>	<p>3rd meeting Spring term</p>
<p>Rapporteurs report back on visits</p> <p>Committee discussion of issues</p>	<p>4th meeting Spring term</p>
<p>Committee discussion of issues</p>	<p>5th meeting Spring term</p>
<p>Easter recess</p>	
<p>Committee discussion and agreement of heads of report/outline report structure</p>	<p>1st meeting Summer term</p>
<p>Committee discussion of outline list of key recommendations</p>	<p>2nd meeting Summer term</p>

Committee consideration of first draft report and recommendations	5 th meeting Summer term
[Conference on second draft report and recommendations]	[End of Summer term]
Summer recess	

[Conference on second draft report and recommendations]	[Beginning of Autumn term]
Committee consideration of responses to draft report and recommendations	2 nd meeting Autumn term
Committee consideration of final draft report and recommendations	3 rd meeting Autumn term
Committee signs off report and recommendations	4 th meeting Autumn term
Publication of committee report and recommendations (electronic version)	+ 1 week
Publication of committee report and recommendations (printed version)	+ 3 weeks
Committee presents report and recommendations to plenary	Autumn term