NATIONAL ASSEMBLY FOR WALES

STATUTORY INSTRUMENTS

2005 No. (W.)

EDUCATION, WALES

The Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order 2005

EXPLANATORY NOTE

(This note is not part of the Order)

Section 28 of the Government of Wales Act 1998 gives the National Assembly for Wales ("the National Assembly") powers with respect to the structure of certain public bodies in Wales listed in Schedule 4 to that Act.

It provides that the National Assembly may transfer the functions of some of those bodies to another such body, to a Welsh local authority or to itself; and that it may abolish such bodies where all their functions have been transferred.

This Order transfers the functions of the Qualifications, Curriculum and Assessment Authority for Wales ("ACCAC") to the National Assembly, provides for the transfer of staff from ACCAC to the National Assembly and makes appropriate consequential, incidental, transitional and supplementary provisions.

Article 2 provides for the transfer of ACCAC's functions to the National Assembly.

Article 3 provides for the transfer of ACCAC's staff and applies the Transfer of Undertakings (Protection of Employment) Regulations 1981.

Article 4 provides for the transfer of property, rights and liabilities.

Article 5 provides for continuity in the exercise of functions.

Article 6 provides that upon the transfer of the functions, ACCAC is abolished.

Articles 7 and 8 make certain transitional provisions including in relation to the preparation by the National Assembly of accounts for ACCAC for the financial year 2005 - 2006.

Article 9 provides for consequential amendments to primary and subordinate legislation.

A regulatory appraisal has been prepared and copies are available from the National Assembly for Wales, Cathays Park, Cardiff.

2005 No. (W.)

EDUCATION, WALES

The Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order 2005

Made 2005

Coming into force 1 April 2006

The National Assembly for Wales, in accordance with the powers conferred upon it by section 28 of and Schedule 4 to the Government of Wales Act 1998(1), makes the following Order:

Title, commencement and interpretation

1.—(1) The title of this Order is the Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order 2005 and it comes into force on 1 April 2006.

(2) In this Order:

"the National Assembly" ("y Cynulliad Cenedlaethol") means the National Assembly for Wales;

"ACCAC" means the Qualifications, Curriculum and Assessment Authority for Wales;

"transfer date" ("dyddiad trosglwyddo") means 1 April 2006.

Transfer of Functions of ACCAC to the National Assembly

2. Subject to article 9, on the transfer date all the functions of ACCAC are transferred to the National Assembly.

⁽**1**) 1998 c.38.

Transfer of staff

- **3.** For the purposes of the Transfer of Undertaking (Protection of Employment) Regulations 1981(1)
 - (a) the transfer of functions effected by Article 2 is to be treated as a transfer of an undertaking;
 - (b) each person who was, immediately before the transfer date, employed by ACCAC under a contract of employment is to be treated as employed in the undertaking immediately before the transfer date.

Transfer of property, rights and liabilities

- **4.**—(1) On the transfer date, all property, rights and liabilities to which ACCAC was entitled or subject immediately before the transfer date are transferred to the National Assembly.
- (2) A certificate issued by the National Assembly that any property, rights or liabilities has been transferred by paragraph (1) shall be conclusive evidence of the transfer.
- (3) The reference in paragraph (1) to rights and liabilities does not include rights and liabilities under a contract of employment transferred by virtue of article 3.
- (4) Paragraph (1) has effect in relation to property, rights and liabilities
 - (a) despite any provision (of whatever nature) which would otherwise prevent, penalise or restrict their transfer otherwise than by this order:
 - (b) without any instrument or other formality being required.

Provision for continuity in the exercise of functions

5. Anything done by or in relation to ACCAC which has effect immediately before the transfer date shall so far as it is required for continuing its effect on and after the transfer date have effect as if done by or in relation to the National Assembly.

Abolition of ACCAC

6. On the transfer date ACCAC ceases to exist.

Transitional provisions etc

7.—(1) Nothing in this Order affects the validity of anything done by or in relation to ACCAC before the transfer date.

⁽¹⁾ S.I. 1981/1794: amended by S.I. 1987/442.

- (2) There may be continued by or in relation to the National Assembly anything (including legal proceedings) which is in the process of being done by or in relation to ACCAC before the transfer date.
- (3) On or after the transfer date so far as is necessary or appropriate, references to ACCAC in any instruments, contracts or legal proceedings are to be treated as references to the National Assembly.
- (4) Until the coming into force of section 189 of the Education Act 2002 to the extent that it relates to paragraph 5(5) of Schedule 17 to that Act, section 29 of the Education Act 1997 (functions of ACCAC in relation to curriculum and assessment) shall have effect as if for subsection (4) there was substituted
 - "(4) The National Assembly for Wales may exercise any function of a designated body within the meaning of Chapter 1 of Part 4".

Accounts

- **8.**—(1) The National Assembly must
 - (a) prepare a statement of accounts for the period from the date of the last statement of accounts prepared by ACCAC to the transfer date;
 - (b) send a copy of the statement to the Auditor General for Wales before the end of the period of 6 months beginning with the transfer date:
- (2) The Auditor General for Wales must
 - (a) examine, certify and report on the statement received under this article:
 - (b) lay a copy of the report on the statement before the National Assembly.

Consequential amendments to Acts and other legislation

- **9.**—(1) The Acts specified in Schedule 1 are amended in accordance with that Schedule.
- (2) The subordinate legislation specified in Schedule 2 is amended in accordance with that Schedule.

Signed on behalf of the National Assembly for Wales under section 66(1) of the Government of Wales Act 1998(1).

Date

The Presiding Officer of the National Assembly

SCHEDULE 1

Article (1)

Consequential Amendments to Primary Legislation

10. Superannuation Act 1972 (c.11)

1. In Schedule 1 to the Superannuation Act 1972 (kinds of employment etc. referred to in Section 1 of that Act), in the list of other bodies omit "The Qualifications, Curriculum and Assessment Authority for Wales".

House of Common Disqualification Act 1975 (c.24)

2. In Part 3 of Schedule 1 to the House of Commons Disqualification Act 1975 (other disqualifying offices) omit "Any member of the Qualifications, Curriculum and Assessment Authority for Wales constituted under section 27 of the Education Act 1997 in receipt of remuneration."

Race Relations Act 1976 (c.74)

3. In Part 2 of Schedule 1A to the Race Relations Act 1976 (bodies and other persons added after commencement of general statutory duty) omit "The Qualifications, Curriculum and Assessment Authority for Wales."

Charities Act 1993 (c.10)

4. In Schedule 2 to the Charities Act 1993 (exempt charities) omit paragraph (f).

Education Act 1996 (c.56)

5. In section 391(10)(b) of the Education Act 1996, (functions of advisory councils) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales".

Education Act 1997 (c.44)

- **6.** The Education Act 1997 is amended as follows.
- **7.** In section 24 (functions of the Qualifications and Curriculum Authority in relation to external vocational and academic qualifications) omit subsection (3).
- **8.** For the heading to Chapter 2, substitute "Functions of the National Assembly for Wales".

- **9.** Omit section 27 (the Qualifications, Curriculum and Assessment Authority for Wales), and the crossheading immediately before it.
- **10.** In the cross-heading immediately preceding section 28 and in the heading to section 28 for "Authority" substitute "National Assembly for Wales".
- **11.**In section 28 (general functions of Authority to advance education and training)
 - (a) in subsection (1)
 - (i) for "Qualifications, Curriculum and Assessment Authority for Wales" substitute "National Assembly for Wales";
 - (ii) for "the Authority" substitute "the National Assembly for Wales".
 - (b) in subsection (2)
 - (i) for "The Authority" substitute "The National Assembly for Wales";
 - (ii) for "their functions" substitute "its functions";
 - (iii) for "they have" substitute "it has".
- **12.** In the heading to section 29, for "Authority" substitute "National Assembly for Wales."
- **13.** In section 29 (functions of the Authority in relation to curriculum and assessment)
 - (a) in subsection (1) for "The Qualifications, Curriculum and Assessment Authority for Wales" substitute "The National Assembly for Wales.".
 - (b) in subsection (2)
 - (i) omit paragraph (b);
 - (ii) omit paragraph (c).
- **14.** In the heading to section 30, for "Authority" substitute "National Assembly for Wales".
- **15.** In section 30 (functions of the Authority in relation to external vocational and academic qualifications)
 - (a) for subsection (1) substitute —
 - "This section applies for the purposes of the following functions with respect to external qualifications in relation to Wales
 - (i) to keep under review all aspects of such qualifications;
 - (ii) to provide support and advice to persons providing courses leading to such qualifications with a view to establishing and maintaining high standards in the provision of such courses;

- (iii) to publish and disseminate, and assist in the publication and dissemination of, information relating to such qualifications;
- (iv) to develop and publish criteria for the accreditation of such qualifications;
- (v) to accredit, where they meet such criteria, any such qualifications submitted for accreditation;
- (vi) to make arrangements (whether or not with others) for the development, setting or administration of tests or tasks which fall to be undertaken with a view to obtaining such qualifications and which fall within a prescribed description.";

(b) after subsection (1) insert —

- "(1A) In subsection (1) (d) "criteria" includes criteria that are to be applied for the purpose of ensuring that the number of different accredited qualifications in similar subject areas or serving similar functions is not excessive; and paragraph (e) of that subsection is to be construed accordingly.";
- (1B) Subject to subsection (2), with respect to external qualifications other than National Vocational Qualifications, the functions set out in subsection (1) are exercisable solely by the National Assembly for Wales.
- (1C) Subject to subsection (2), with respect to National Vocational Qualifications
 - (i) the functions specified in subsections
 (1)(a) to (d) are exercisable concurrently
 by the National Assembly for Wales and
 the Qualifications and Curriculum
 Authority;
 - (ii) the functions specified in subsection 1(e) and (f) are exercisable solely by the Qualifications and Curriculum Authority."
- (c) for subsection (2) substitute —
- "(2) The National Assembly for Wales may by order prescribe that
 - (i) a function specified in subsection (1) which is for the time being exercisable solely by the Assembly shall be exercised concurrently by the Assembly and the Qualifications and Curriculum Authority;
 - (ii) such a function which is for the time being exercisable solely by the Qualifications and Curriculum Authority shall be exercised either concurrently by that Authority and the Assembly or solely by the Assembly;

- (iii) such a function which is for the time being exercisable concurrently by the Qualifications and Curriculum Authority and the Assembly shall be exercised solely by the Assembly."
- (d) omit subsection (4).
- **16.** Omit section 31 (Other functions of the Authority).
- 17. In the heading to section 32, for "Authority of their functions" substitute "the National Assembly for Wales of its functions".
- **18.**In section 32 (supplementary provisions relating to discharge by Authority of their functions)
 - (a) in subsection (1)
 - (i) for "their functions" substitute "its functions",
 - (ii) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales":
 - (iii) omit paragraphs (a) and (b);
 - (b) in subsection (2)
 - (i) for "the Authority" substitute "the National Assembly for Wales";
 - (ii) for "to them" substitute "to it".
 - (c) in subsection (3)
 - (i) for "their functions" substitute "its functions":
 - (ii) for "the Authority accredit" substitute "the Assembly accredits";
 - (iii) in both places for "they may" substitute "it may";
 - (d) in subsection (3A)
 - (i) for "the Authority accredit" substitute "the National Assembly for Wales accredits";
 - (ii) in both places for "they may" substitute "it may";
 - (e) in subsection (4)(b)
 - (i) for "the Authority" substitute "the National Assembly for Wales";
 - (ii) for "themselves" substitute "itself".
 - (f) after subsection (4) insert —
 - "(4A) Where authorised to do so under paragraph 2(3) of Schedule 4, the National Assembly for Wales may act as agent for the Qualifications and Curriculum Authority in connection with the exercise of any of that Authority's functions in relation to Wales."

- (g) omit subsection (5).
- **19.** In the heading to section 32A, for "Authority" substitute "National Assembly for Wales";
- **20.** In section 32A (power of authority to give directions)
 - (a) in subsection (1)
 - (i) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales":
 - (ii) for "the Authority" in each place substitute "the National Assembly for Wales".
 - (b) in subsection (3) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales."
- **21.** In section 35 (transfer of staff) in subsection (1)(b)
 - (a) omit ", or (as the case may be) the Qualifications, Curriculum and Assessment Authority for Wales,";
 - (b) for "the Authority as respects which he is designated by the order" substitute "the Qualifications and Curriculum Authority".
- **22.** In the heading to section 36, for "Authority" substitute "body".
- **23.** In section 36 (levy on bodies awarding qualifications accredited by relevant Authority)
 - (a) in subsection (1) for "Authority" in both places, substitute "body";
 - (b) in subsection (2)(c) for "Authority" substitute "body";
 - (c) in subsection (3)
 - (i) for "the relevant Authority" substitute "the relevant body";
 - (ii) for "that Authority" substitute "that relevant body";
 - (d) in subsection (4)
 - (i) for "relevant Authority" substitute " relevant body";
 - (ii) in paragraph (b) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales";
 - (iii) in paragraph (b) for "that Authority" substitute "the Assembly".
 - **24.** Schedule 4 is amended as follows —

- (a) in paragraph 2(3) for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales";
- (b) for paragraph 15(1)(b) substitute —
- "(b) a representative of the National Assembly for Wales,";
- (c) in paragraph 15(2) for "the chairman of the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales".
- 25. Omit Schedule 5.

Government of Wales Act 1998 (c.38)

- **26.** The Government of Wales Act 1998 is amended as follows.
- **27.** In section 118(2) (meaning of "Welsh public records") omit paragraphs (b) and (j).
- **28.** In Part 1 of Schedule 4 (bodies which may lose or gain functions) omit paragraph 9.

Care Standards Act 2000 (c.14)

29. In Schedule 2A to the Care Standards Act 2000 (persons subject to review by the Children's Commissioner under section 72B) omit paragraph 18.

Learning and Skills Act 2000 (c.21)

30. In section 99 of the Learning and Skills Act 2000 (approved qualifications: Wales) omit subsections (7) and (8).

Freedom of Information Act 2000 (c.36)

31. In Part 6 of Schedule 1 to the Freedom of Information Act 2000, (other public bodies and offices: general) omit "The Qualifications, Curriculum and Assessment Authority for Wales."

Education Act 2002 (c.32)

- **32.** In section 111 of the Education Act 2002 (development work and experiments)
 - (a) in subsection (3)
 - (i) omit "on an application";
 - (ii) in paragraphs (a) and (b) insert at the beginning "on an application";
 - (iii) in paragraph (c) for "by the Qualifications, Curriculum and Assessment Authority for Wales with"

- substitute "on a proposal by the National Assembly for Wales with".
- (b) in subsection (4) omit "by the Qualifications, Curriculum and Assessment Authority for Wales".

SCHEDULE 2

The Education Act 1997 (Commencement No 2 and Transitional Provisions) Order 1997 (SI 1997/1468)

1. In paragraph 4 in Part 2 of Schedule 2 to the Education Act 1997 (Commencement No 2 and Transitional Provisions) Order 1997 for "the Qualifications, Curriculum and Assessment Authority for Wales" substitute "the National Assembly for Wales".

The Education (Qualifications, Curriculum and Assessment Authority for Wales) (Conferment of Functions) Order 1997 (SI 1997/2140)

2. The Education (Qualifications, Curriculum and Assessment Authority for Wales) (Conferment of Functions) Order 1997 is revoked.

The Education (School Information) (Wales) Regulations 1999 (SI 1999/1812)

3. In regulation 3 of the Education (School Information) (Wales) Regulations 1999 in the definition of "NQF" omit "the Qualifications, Curriculum and Assessment Authority for Wales," and insert "the Assembly".

The Race Relations Act 1976 (General Statutory Duty) Order 2001 (SI 2001/3457)

4. In the Schedule (part 2 bodies and other persons added after commencement of general statutory duty) to the Race Relations Act 1976 (General Statutory Duty) Order 2001 omit "the Qualifications, Curriculum and Assessment Authority for Wales."

The Education (External Qualifications) (Description of Tests) (Wales) Regulations 2001 (SI 2001/3901)(W.319)

- **5.** In the Education (External Qualifications) (Description of Tests) (Wales) Regulations 2001:
 - (a) In article 2:
 - (i) omit the definition of "ACCAC";
 - (ii) insert, following the definition of "the 1997 Act" ("Deddf 1997"), "the National Assembly" ("y Cynulliad Cenedlaethol") means the National Assembly for Wales".
 - (b) In article 3 for "ACCAC" substitute "the National Assembly".

The Education (Qualifications, Curriculum and Assessment Authority for Wales) (Conferment of Functions) Order 2001 (SI 2001/3907)(W.320)

6. The Education (Qualifications, Curriculum and Assessment Authority for Wales) (Conferment of Functions) Order 2001 is revoked.

The Education (National Curriculum) (Assessment Arrangements for English, Welsh, Mathematics and Science) (Key Stage 1) (Wales) Order 2002 (SI 2002/45)(W.4)

- **7.** In the Education (National Curriculum) (Assessment Arrangements for English, Welsh, Mathematics and Science) (Key Stage 1) (Wales) Order 2002:
 - (a) In article 3(1) omit the words ""the Authority" ("yr Awdurdod") means the authority known as the Qualifications, Curriculum and Assessment Authority for Wales;";
 - (b) In article 7 for "the Authority" substitute "the National Assembly".

The Freedom of Information Act 2000 (Commencement No 2) Order 2002 (SI 2002/2812)

8. In part 1 of Schedule 1 (other public bodies and offices: general) to the Freedom of Information Act 2000 (Commencement No 2) Order 2002 delete "the Qualifications, Curriculum and Assessment Authority for Wales.".

National Assembly for Wales (Disqualification) Order 2003 (SI 2003/437)

9. In part 2 of the Schedule (other disqualifying offices) to the National Assembly for Wales (Disqualification) Order 2003 omit "any member, not being also an employee, of the Qualifications, Curriculum and Assessment Authority for Wales."

The Education (School Organisation Plans) (Wales) Regulations 2003 (SI 2003/1732)(W.190)

10. In regulation 5 of the Education (School Organisation Plans) (Wales) Regulations 2003 (publication of draft plan) omit subparagraph (1)(v).

In the Education (Individual Pupil Information) (Prescribed Persons) (Wales) Regulations 2004 (SI 2004/549)(W.53)

- **11.** In regulation 3 of the Education (Individual Pupil Information) (Prescribed Persons) (Wales) Regulations 2004 :
 - (a) omit subparagraph (4)(b).
 - (b) omit subparagraph 5 (c).

The Education (School Performance Information) (Wales) Regulations 2004 (SI 2004/1025)(W.122)

- **12.**In the Education (School Performance Information) (Wales) Regulations 2004 in regulation 2:
 - (a) omit ""ACCAC" ("ACCAC") means the Qualifications, Curriculum and Assessment Authority for Wales or Awdurdod Cymwysterau, Cwricwlwm ac Asesu Cymru;";
 - (b) in the definition of "external marking agency" ("asiantaeth farcio allanol") omit "nominated by ACCAC and".
 - (c) in the definition of "statutory assessment and reporting arrangements guidance" ("Canllawiau ar yr Asesu Stadudol a'r Trefniadau Adrodd") for "ACCAC" substitute "the National Assembly".

The Education (Pupil Information) (Wales) Regulations 2004 (SI 2004/1026)(W.123)

- **13.** In regulation 2 of the Education (Pupil Information) (Wales) Regulations 2004:
 - (a) omit ""ACCAC" ("ACCAC") means the Qualifications, Curriculum and Assessment Authority for Wales or Awdurdod Cymwysterau, Cwricwlwm ac Asesu Cymru;";
 - (b) in the definition of "external marking agency" ("asiantaeth farcio allanol") omit "nominated by ACCAC and".

The National Curriculum (Key Stage 2 Assessment Arrangements) (Wales) Order (SI 2004/2915)(W.254)

- **14.** In the National Curriculum (Key Stage 2 Assessment Arrangements) (Wales) Order 2004:
 - (a) In article 3 omit "'the Authority" ("*yr Awdurdod*") means the authority known as the Qualifications, Curriculum and Assessment Authority for Wales;";

(b) In article 7 for "Authority" substitute "National Assembly".

The National Curriculum (Key stage 3 Assessment Arrangements) (Wales) Order 2005 (SI 2005/108)

15.In the National Curriculum (Key stage 3 Assessment Arrangements) (Wales) Order 2005:

- (a) In article 3 omit "the Authority" ("yr Awdurdod") means the authority known as the Qualifications, Curriculum and Assessment Authority for Wales;";
- (b) In article 8 for "Authority" substitute "National Assembly".

To: Business Committee From: Jane Davidson AM

Minister for Education and Lifelong Learning

EXPLANATORY MEMORANDUM

EDUCATION, WALES

THE QUALIFICATIONS, CURRICULUM AND ASSESSMENT AUTHORITY FOR WALES (TRANSFER OF FUNCTIONS TO THE NATIONAL ASSEMBLY FOR WALES AND ABOLITION) ORDER 2005

Summary

This Order will transfer the functions (together with any property, rights and liabilities) of the Qualifications, Curriculum and Assessment Authority for Wales (ACCAC) to the National Assembly for Wales; provide for the transfer of staff from ACCAC to the National Assembly for Wales; make appropriate consequential, incidental, transitional and supplementary provisions; and abolish ACCAC.

The main functions of ACCAC are advising on policy developments and ensuring quality and standards in external general and vocational qualifications; keeping under review all aspects of the school curriculum and statutory assessment arrangements for maintained schools; commissioning classroom materials to support the teaching of Welsh and other subjects through the medium of Welsh, as well as Wales-specific aspects of the curriculum; advising on appropriate programmes of research and development, and carrying these out, if requested; and publishing and disseminating information relating to qualifications, curriculum and assessment in Wales.

- 1. This Memorandum is submitted to the Assembly's Business Committee in relation to The Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order 2005, in accordance with Standing Order 24.6.
- 2. A copy of the Instrument is submitted with this Memorandum.

Enabling Power

3. The powers enabling this Instrument to be made are contained in section 28 and Schedule 4 of the Government of Wales Act 1998, which has been delegated to the Minister for Education and Lifelong Learning.

Effect

4. This Order will transfer the functions (together with any property, rights and liabilities) of the Qualifications, Curriculum and Assessment Authority for Wales (ACCAC) to the National Assembly for Wales; provide for the

transfer of staff from ACCAC to the National Assembly for Wales; make appropriate consequential, incidental, transitional and supplementary provisions; and abolish ACCAC.

- 5. The main functions of ACCAC are advising on policy developments and ensuring quality and standards in external general and vocational qualifications; keeping under review all aspects of the school curriculum and statutory assessment arrangements for maintained schools; commissioning classroom materials to support the teaching of Welsh and other subjects through the medium of Welsh, as well as Wales-specific aspects of the curriculum; advising on appropriate programmes of research and development, and carrying these out, if requested; and publishing and disseminating information relating to qualifications, curriculum and assessment in Wales.
- 6. The decision to abolish ACCAC and transfer its functions into the National Assembly for Wales is part of the wider Welsh Assembly Government agenda (Making the Connections: Delivering Better Services for Wales) to deliver quality public services.
- 7. In particular, it will help create a core of a Welsh public service which will:
 - be more democratically accountable;
 - be more commercial and innovative:
 - more responsive to people and business;
 - have greater strategic capacity at the centre of Welsh Government;
 - be simpler and more joined up;
 - give more opportunity for staff to develop skills and careers;
 - be more streamlined and efficient with more resources going to front line services; and
 - generate better value for money in the provision of shared services.

Target Implementation

8. It is intended that the Instrument be made on 22 November 2005 and come into force on 1 April 2006. Should these target dates not be met the formal merger of the functions of ACCAC with the National Assembly for Wales will not take place as planned. Because the intention of the merger process is to cause minimal disruption to service delivery the main impact of failure to merge on the intended date would be uncertainty and disruption for the staff of the merging bodies. However, there would also be some uncertainty for the education community in Wales and some delay in implementing the improvements to services that it is envisaged the merger will facilitate.

Financial Implications

9. Any costs resulting from the formal merger of the functions of ACCAC with the National Assembly for Wales, which fall on external stakeholders are likely to be minimal. It is intended that existing services should be delivered to a continuing high standard and, where possible, improved upon. There may be some minor costs such as changing signage or stationery, but it is unlikely that these costs will be significant. 10. Initial estimates indicate that ASPB mergers could produce ongoing recurring savings of some £10 million per annum from 2009. These savings are largely the result of bringing together service delivery functions in the Welsh Assembly Government, removing ASPB boards, reducing the number of senior management posts and integrating corporate support services and systems.

Regulatory Appraisal

11. A Regulatory Appraisal has been carried out in relation to this Instrument and is attached.

Consultation

With Stakeholders

12. The draft Order was subject to wide public consultation with stakeholders between 24 May 2005 to 15 July 2005. A list of consultees is attached at Annex 1 to the Regulatory Appraisal. No responses were received.

With Subject Committee

- 13. The Education and Lifelong Learning Committee was notified of the Order via the list of forthcoming legislation on 11 May 2005 (ELL2 05-05(p.6), item no: ELL41-05), and remained on the list ever since. The Minister for Education and Lifelong Learning also updated the Committee on the ACCAC and ELWa mergers and legislative process as part of her Minister's Report to the Committee on 29 June 2005 (ELL2 08-05(p.1).
- 14.A draft of the Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order was submitted to the Education and Lifelong Learning Committee for formal consideration on 21 September 2005.

Recommended Procedure

15. Subject to the views of the Business Committee, I recommend that this Order proceeds to Plenary under the Standard procedure.

Compliance

- 16. The proposed legislation will (as far as is applicable):
 - have due regard to the principle of equality of opportunity for all people (Government of Wales Act 1998 Section 120);
 - be compatible with the Assembly's scheme for sustainable development (Section 121);
 - be compatible with Community law (Section 106);
 - be compatible with the Assembly's human rights legislation (Section 107); and
 - be compatible with any international obligations binding the UK Government and the Assembly (Section 108).

Draft

ELL2 09-04(p.4) Annex A

- 17. The information in this Memorandum has been cleared with the Directorate of Legal Services (DLS) and the Assembly Compliance Officer (ACO).
- 18. Drafting Lawyer (Helen Lentle, DLS Ext 6315).
- 19. Head of Division (Keith Davies, SPD Ext 6091)
- 20. Drafting Policy Official (Julian Pritchard, SPD Ext 6020).

JANE DAVIDSON [MONTH] 2005
MINISTER FOR EDUCATION AND LIFELONG LEARNING

EDUCATION, WALES

REGULATORY APPRAISAL

THE QUALIFICATIONS, CURRICULUM AND ASSESSMENT AUTHORITY FOR WALES (TRANSFER OF FUNCTIONS TO THE NATIONAL ASSEMBLY FOR WALES AND ABOLITION) ORDER 2005

Background

- The decision to abolish ACCAC and transfer its functions into the National Assembly for Wales is part of the wider Welsh Assembly Government agenda (Making the Connections: Delivering Better Services for Wales) to deliver quality public services.
- 2. The broad aims of the proposed merger is to help create the core of Welsh public service which will:
 - be more democratically accountable;
 - be more commercial and innovative:
 - more responsive to people and business
 - have greater strategic capacity at the centre of Welsh Government;
 - be simpler and more joined up;
 - give more opportunity for staff to develop skills and careers;
 - be more streamlined and efficient with more resources going in to front line services; and
 - generate better value for money in the provision of shared services.

Purpose and intended effect of the measure

- 3. This Order will transfer the functions (together with any property, rights and liabilities) of the Qualifications, Curriculum and Assessment Authority for Wales (ACCAC) to the National Assembly for Wales; provide for the transfer of staff from ACCAC to the National Assembly for Wales; make appropriate consequential, incidental, transitional and supplementary provisions; and abolish ACCAC.
- 4. The main functions of ACCAC are advising on policy developments and ensuring quality and standards in external general and vocational qualifications; keeping under review all aspects of the school curriculum and statutory assessment arrangements for maintained schools; commissioning classroom materials to support the teaching of Welsh and other subjects through the medium of Welsh, as well as Wales-specific aspects of the curriculum; advising on appropriate programmes of research and development, and carrying these out, if requested; and publishing and disseminating information relating to qualifications, curriculum and assessment in Wales.

Risk Assessment

5. The purpose of the legislation is not about addressing risks or hazards. The probability of any significant risk or harm arising as a result of this legislation proceeding or not is likely to be minimal. It is intended that existing functions should continue and, where possible, improvements to the services made.

Options

6. In order to achieve the desired objectives ACCAC need to be merged into the same organisational structure as the Assembly. Currently each ASPB is constituted as an arms-length body with its own executive board and specified functions. Therefore, legislation is the only practical option for bringing the functions of ACCAC in to the National Assembly for Wales.

Benefits

- 7. The key benefits to external stakeholders are that the core of Welsh public service will:
 - be more democratically accountable;
 - be more commercial and innovative;
 - more responsive to people and business
 - have greater strategic capacity at the centre of Welsh Government;
 - be simpler and more joined up;
 - give more opportunity for staff to develop skills and careers;
 - be more streamlined and efficient with more resources going in to front line services: and
 - generate better value for money in the provision of shared services.
- 8. In short, the changes are intended to deliver high quality public services which are more joined-up, more responsive to people, particularly in the education community and more efficient.

Costs

- 9. Any costs resulting from the formal merger of the functions of ACCAC with the National Assembly for Wales which fall on external stakeholders are likely to be minimal. It is intended that existing ACCAC services should be delivered to a continuing high standard and, where possible, improved upon. There may be some minor costs such as changing signage or stationery, but it is unlikely that these costs will be significant.
- 10. Initial estimates indicate that ASPB mergers could produce ongoing recurring savings of some £10 million per annum from 2009. These savings are largely the result of bringing together service delivery functions in the Welsh Assembly Government, removing ASPB boards, reducing the number of senior management posts and integrating corporate support services and systems.

Competition Assessment

11. The competition filter was applied and no effects were identified. Increased regulation is neither an objective nor a foreseeable outcome of the merger.

Consultation

With Stakeholders

12. The draft Order was subject to wide public consultation between 24 May 2005 and 15 July 2005. No responses were received. A list of those consulted is at Annex A.

With Subject Committee

- 13. The Education and Lifelong Learning Committee was notified of the Order via the list of forthcoming legislation on 11 May 2005 (ELL2 05-05(p.6), item no: ELL41-05), and remained on the list ever since. The Minister for Education and Lifelong Learning also updated the Committee on the ACCAC and ELWa mergers and legislative process as part of her Minister's Report to the Committee on 29 June 2005 (ELL2 08-05(p.1).
- 14. A draft of the Qualifications, Curriculum and Assessment Authority for Wales (Transfer of Functions to the National Assembly for Wales and Abolition) Order was submitted to the Education and Lifelong Learning Committee for formal consideration on 21 September 2005.

Summary

15. The aim of the change is to bring ACCAC's functions under more direct Ministerial control to deliver policy in education & training, qualifications, curriculum, assessment and related matters more efficiently and effectively. In order to achieve this, the proposed change to the relevant legislation is necessary. It is not anticipated that there will be any significant compliance costs imposed on external stakeholders who should see improvements in the services delivered. No adverse competition effects are anticipated.

Consultation on Draft Transfer of Functions and Abolition Orders	
List of Consultees	
Contact	Organisation
David Harris A/Director	ACAS Wales
Wyn Mears	ACCA Wales
John Valentine Williams	ACCAC Wales
Chief Executive	Accountants Constructing Excellence
Chief Executive	Aerospace Wales Forum
Chief Executive	Age Concern Cymru
Chief Executive	Agricultural Dwelling House Advisory Committee
Bill Goldworthy	Agri-Food Partnership
Chief Executive	All Wales Saheli Association
Dafydd Wyn Jones Managing	Antur Dwyryd Llyn
Director	
Lynne Walters Managing	Antur Teifi
Director	
Menna Jones	Antur Waunfawr
Rev. Dr. Barry Morgan	Archbishop of Wales & Bishop of Llandaff
Chief Executive	Arena Network
Chief Executive	Arthritis Care in Wales
Chief Executive	Arts Council for Wales
Dr Pauline Peregrine	Asset Skills Wales
Chief Executive	Association of Chief Police Officers
Salem Kidwai	Association of Muslim Proffessionals
Graham Hoyle	Association of Learning Providers
Chief Executive	Association of Voluntary Organisations in Wrexham
Neill Sullivan	Asylum Seekers Project
Chief Executive	Audit Commission in Wales
Jeremy Colman	Auditor General for Wales
Director	Automobile Association
Helen Taylor	Automotive Skills Council
Abdul Latiff Mohamed Farook	AWEMA
Chief Executive	AWETU
Sue Camper	Bank of England Agency for Wales
Rhianon Pratley	Basic Skills Agency
Mutale Nyoni	BAWSO
Peter A Smith	BHA Wales Committee
Chief Executive	Biffa Waste Services Ltd
Ceri Doyle	Big Lottery Fund
Chief Executive	Black Environmental Network
Clive Sefia	Black Voluntary Sector Network Wales

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Peter Clark	Childrens Commissioner
Ruth Marks	Chwarae Teg
Mike Bialyj	CITB
Chief Executive	Citizens Advice Bureau
Chief Executive	City and County of Swansea
Chief Executive	CLAW
Sofie Evan	Coastal Cottages of Pembrokeshire
Chief Executive	Coed Cadw (the Woodland Trust)
David & Sue Morgan	Coedmor-fach Cottages
Robert Chappell	Cogent SSC Ltd
Chris Myant	Commission for Racial Equality
Chief Executive	Community Development Cymru
Shannon Robinson	Community Enterprise Wales
Linda Groom (Chair)	Conwy County Borough Council
Ken Simms	Conwy Enterprise
Derek Barker	Conwy Local Education Authority
Chief Executive	Conwy Voluntary Services Council
Karen Wilkie	Co-operative Party
John Raisman CBE (President)	Council for Education in World
	Citizenship
Jackie Bennet Senior Policy Advisor	Council for Mortgage Lenders
Chief Executive	Countryside Council for Wales
Cathi Marcus	Creative & Cultural Industries
Veronica Wilson	CWVYS
Chief Executive	Cyberium
Merfyn Williams	Cynnal Cymru
Geraint Edwards	Cyngor Sir Ynys Mon / Aglesey County Council
Alan Brown	D'Arcy Development Ltd
Del Morgan	
Tessa Jowel MP	Department for Culture Media and Sport
lan Miller	Denbighshire County Council
Brian Thomas	Denbighshire Enterprise
Chief Executive	Denbighshire Voluntary Services Council
	Department for Education and Skills Consultation Unit
Carole Ann Davies	Design Commission Wales
William Bee	Disability Rights Commission (Wales)
Rhian Davies	Disability Wales
Chief Executive	Disabled Persons Transport Advisory Committee
Rev. Aled Edwards	Displaced People in Action
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Elmar Investments Ltd
ELWa
ELWa - Corporate Strategy & Planning
Team
Energy & Utility Skills
Engineering Employers Federation
Environment Agency Wales
Equal Opportunities Commission
ESTYN
Farmers Union of Wales
FDA
Federation of Awarding Bodies
Federation of Master Builders
Federation of Small Businesses
Fforwm
Finance Wales
Flintshire County Council
Flintshire Enterprise
Flintshire Local Voluntary Council
Food Standards Agency
Foothold Youth Enterprise
Forestry Commission
Forum for the Future
Funky Dragon
Freight Transport Association
Go Skills
Groundwork Wales
Gwent Association of Voluntary
Organisations
Gwynedd County Council
Health Professions Wales
Health Promotion Library
Herian Partnership
Heritage Lottery Fund
Higher Education Funding Council for Wales
Hills Industries
Hilton Cardiff and Cardiff Hoteliers
Association
Historic Houses Association

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Chief Executive Merched y Wawr Alister Neill Merthyr Tydfil County Borough Council Justin Baird-Murray Metropole Hotel Yolanda Sokirimunn Mewn Cymru D M Thomas Mid Wales Partnership	Chief Executive	
Alister Neill Merthyr Tydfil County Borough Council Justin Baird-Murray Metropole Hotel Yolanda Sokirimunn Mewn Cymru D M Thomas Mid Wales Partnership	Gerallt Llewelyn Jones	Menter Mon
Justin Baird-Murray Metropole Hotel Yolanda Sokirimunn Mewn Cymru D M Thomas Mid Wales Partnership	Chief Executive	Merched y Wawr
Justin Baird-MurrayMetropole HotelYolanda SokirimunnMewn CymruD M ThomasMid Wales Partnership	Alister Neill	Merthyr Tydfil County Borough Council
Yolanda Sokirimunn Mewn Cymru D M Thomas Mid Wales Partnership	Justin Baird-Murray	
	D M Thomas	*
	Valerie Hawkins	,

Terry Threadgold	Migration Asylum Refugee Group
Colin Berg (Acting CEO)	Monmouthshire County Council
Lydia Green	NAFTHE Wales
Anna Brychan	National Association of Head Teachers
Stuart Dandy	National Asylum Support Service
Chief Executive	National Audit Office
Steve Cranston	National Energy Action
Andrew Green Michael Houlihan	National Library of Wales National Museuems and Galleries of
	Wales
Paul Loveluck	National Museums and Galleries of Wales
Terry Jones (chair)	National Training Federation Wales
Ruth Williams	National Trust
James Knight	National Union of Students
Geraint Davies	NASUWT
Gaynor Richards	Neath Port Talbot Council for Voluntary Service
Ken Sawyers (Chief Executive)	Neath Port Talbot County Borough Council
Jeremy Newton CE	NESTA
David Russ	Newport & Gwent Enterprise
Chris Freegard (Managing	Newport City Council
Director)	' ,
Graham Moore	Newport Unlimited
Barbara Bale	NLIAH
E Meurig Royles	North Wales Economic Forum
Susheela Lowrie	North Wales Race Equality Council
Adrian Barsby	North Wales Tourism
	Northern Ireland Assembly
Dr Heledd Hayes	NUT
Chief Executive	Oakwood
Iwan Richards, CEO	One Voice Wales
John Bennett	Pack-It Group
Tim Arthur	PC Holidays
	PCS
Chief Executive	Pembrokeshire Association of Voluntary Services
Richard Packman	Pembrokeshire Business Initiative
D Bryn Parry-Jones (Chief	Pembrokeshire County Council
Executive)	, , , , , , , , , , , , , , , , , , , ,
Kefin Wakefield	Pembrokeshire County Council
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Chief Executive	Pembrokeshire National Park Authority
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Chief Executive	Pembrokeshire National Park Authority People 1st

Director of Wales	Planning Inspectorate
Chief Executive	Powys Association of Voluntary
	Organisations
Constance Adams	Powys Association of Voluntary
	Organisations
Mark Kerr	Powys County Council
Chief Executive	Powys Environment Agency
Peter Heard	Preseli Tourist Association
Chief Executive	PREN
Tom Davies	Princes Trust Cymru
Alan Hearsum	Process & Manufacturing SSC
Deborah Simpson	Professional Association of Teachers
Chief Executive	Prospect Cymru
	Publications Centre Archive
	Publications Centre Stock
	Rail Passengers Committee
Jazz Iheanacho	Race Equality First
J Cliffe (Air Officer Wales)	RAF
Ralph Bettany	Ralph Bettany Associates Ltd
Vanessa Bucolli	Refugee Media Group
Chief Executive	Constructing Excellence in Wales
Kim Ryley (Chief Executive)	Rhondda Cynon Taff County Borough Council
Richard Essex	RICS
Chief Executive	Royal National Institute for the Blind
Chief Executive	Royal National Institute for the Deaf
Chief Executive	Royal Soc of Architects in Wales
Chief Executive	Royal Town Planning Institute in Wales
Amanda Townsend	Royal Welsh College of Music & Drama
Chief Executive	RSPB
Chief Executive	RSPCA
Rob Holt	Ryder Cup Wales Ltd
Chief Executive	SCOVO
Chief Executive	SDCC
Christopher Duff	Sector Skills Development Agency
Brian Rowlands	Secondary Heads Association
Bill Peaper	SEMTA
Chief Executive	Shotton Paper
	Skill Wales
Richard Tobutt	skillsActive
Michelle Sayers	Skills Council for Financial Services
Joanne Thomas	Skillfast UK
Jacky Drysdale	Skills for Care & Development SSC
Sally Ambrose	Skills for Justice SSC
Katherine Whittall	Skillsmart
Gwawr Hughes	Skillset
Cham Haghoo	- Timoot

Maria Whittaker	Skills for Health
Jane Colthup	Skills for Logistics
Chief Executive	Snowdonia National Park
Criter Executive	Chowdonia National Fark
Byron Davies	SOLACE
John Sheppard	South East Wales Economic Forum
Dave Phillips	South East Wales Race Equality
Dave Timps	Council
Richard Crawshaw	South West Wales Economic Forum
Gary Davies Regional Strategy	South West Wales Tourism
Director	Partnership
Huw Davies	Southside United Travel
Huw G Jones (Chief Executive)	Sports Council for Wales
Derek Walker	Stonewall Cymru
Kathryn Morgan	Summit Skills
Chief Executive	Sustainable Development Commission
	Wales
Chief Executive	Sustainable Gwynedd Gynaladwy
	(SGG)
Chief Executive	Sustainable Wales
Chief Executive	Sustrans
Taha Idris	Swansea Bay Race Equality Council
Chief Executive	Swansea Council for Voluntary Service
Tim Thorogood	Swansea County Council
Elaine Ballard	Taff Housing Association
Chief Executive	Tai Eryri
Martin J Taylor	Teaching & leadership Division
Chief Executive	Tearfund
John McDowell, Chair & Peter	Techniquest
Trevitt CE	
Lowrie Morgan Manager Wales	The Law Society
Chief Executive	The Pedestrians Association
Chief Executive	The Welsh Consumer Council
Peter Durkin (Acting CEO)	Torfaen County Borough Council
Chief Executive	Torfaen Voluntary Alliance
Dee Reynolds Regional Strategy	Tourism Partnership Mid Wales
Director	, , , , , , , , , , , , , , , , , , , ,
Dewi Davies	Tourism Partnership North Wales
Diana James	Tourism Training Forum for Wales
TR Murphy	<u> </u>
Felicity Williams, General	Trades Union Congress
Secretary	
Paul Watts	TSCP1
Sarah Jones	Ufl
Chief Executive	UNISON
Sue Price	Unit 7 Business
Anthony Chapman, Senior Vice	University of Wales
Chancellor	Striverency of vivales
Charlochor	

Melanie Bent	University of Wales Institute Cardiff
Margaret Davies	Trinity College Carmarthen
Judith Watkins	University of Glamorgan
Rachel Connor (Executive	Vale Centre for Voluntary Services
Director)	vale Certife for Voluntary Services
John Maitland Evans	Vale of Glamorgan Council
Ron Davies	Valleys Race Equality Council
Chief Executive	Venture Wales
Offici Excedite	Visit Britain
Chief Executive	Voluntary Action Cardiff
Chief Executive	Voluntary Action Centre
Chief Executive	Voluntary Action Merthyr Tydfil
Ian Rutherford	Wales Association of Visitor Attractions
	(WAVA)
Lyn Llewellyn (Director)	Wales Association of Community and Town Councils
Chief Executive	Wales Association of Self Catering
	Operators
Tim Williams	Wales Automotive Forum
Chief Executive	Wales Centre for Health
Simon Harris	Wales Co-operative Centre Ltd
Chief Executive	Wales Council for the Blind
Chief Executive	Wales Council for the Deaf
Phil Jarrold	Wales Council for Voluntary Action
Ruth Marks	Wales Employment Advisory Panel
Chief Executive	Wales Enterprise
Gareth Hall	Wales European Centre
Derek Roberts	Wales Official Tourist Guides
	Association
Chris Ward	Wales Management Council
Chief Executive	Wales Social Partners Unit Ltd
Julian Burrell	Wales Tourism Alliance
Jonathan Jones	Wales Tourist Board
Tim Gorin	Wales Trade International
Derek Walker	Wales TUC Cymru
Mary Slatter	Wales Women's National Coalition
Karin Pittick	WDA
Wendy Boddington	WDA North Wales, Innovation &
	Technology Manager
Dafydd Williams	WDA, Media & Communications
,	Executive
Bethan Jones	WDA Analyst (International)
	WDA, Environmental Goods and
	Services Team
Chief Executive	Welsh Anti-Nuclear Alliance
NJ Wheeler	Welsh Association of National Park

ELL2 09-05(p.4) Annex C

	Authorities
Chris Jackson	Welsh Association of Visitor Attractions
Andrew Jones	Welsh Collaboration for Health & the
	Environment
Chief Executive	Welsh Consumer Council
Gareth Hall	Welsh Development Agency
Chief Executive	Welsh Electronics Forum
Valerie Barrett	Welsh Industrial Development
	Advisory Board
Gareth Piarce	Welsh Joint Education Committe
Mari Huws	Welsh Language Board
Steve Thomas	Welsh Local Government Association
Chief Executive	Welsh Procurement Initiative
David Farnsworth	Welsh Refugee Council
Joan Ashby	Wales Rural Development Network
William Gruffydd Roberts	
Tim Hooper	WLGA
Policy Officer (Regeneration)	
Chief Executive	Womens Workshop, Cardiff Training
	Centre
Isobel Garner (Chief Executive)	Wrexham County Borogh Council
Howard Thomas	WNACC
Yanov Isaovich	
Ioan Jenkins	Young Enterprise Wales
Anne Wesson (Board	WDA Board Members
Secretariat)	
Kathy Barker (Board Secretariat)	
Laura Brown (Board Secretariat)	WTB Board Members
Tania Contino (Board	ELWa Board Members
Secretariat)	