

Y Pwyllgor Cymunedau a Diwylliant

CC(3)02-07 (p1): 26 Medi 2007

Ymchwiliad Craffu: Cyllido Sefydliadau yn y Sector Gwirfoddol yng Nghymru

1. Diben

Diben y papur hwn yw nodi amryw o faterion ymarferol ynghylch ymchwiliad craffu i agwedd strategol Llywodraeth Cynulliad Cymru tuag at gyllido sefydliadau gwirfoddol yng Nghymru.

2. Argymhellion

Argymhellir bod y Pwyllgor:

Yn cytuno i gynnal archwiliad craffu ar y testun a ddisgrifir yn Adran 3;
Yn cymeradwyo'r cylch gorchwyl a nodir yn Adran 4;
Yn cymeradwyo'r rhaglen a nodir yn Adran 6;
Yn ystyried y tystion posibl a nodir yn Adran 7; ac
Yn cymeradwyo'r llythyr ymgynghori drafft a nodir yn atodiad B a'r rhestr yn atodiad C.

3. Y cefndir

Mewn cyfarfod anffurfiol ar 11 Gorffennaf 2007, clustnododd yr Aelodau ddau destun posibl ar gyfer archwiliad craffu:

Strategaethau Tai Lleol; neu
Gyllido Sefydliadau Cymunedol.

Wedi gwneud peth ymchwil cefndirol yn y meysydd hyn, ystyrir y byddai hi'n rhy gynnar i gynnal ymchwiliad i strategaethau tai awdurdodau lleol. Mae hyn oherwydd mai dim ond ym mis Rhagfyr diwethaf y diweddarwyd canllawiau Llywodraeth y Cynulliad yn y maes ac ni chyflwynwyd strategaethau i gyd-fynd â'r canllawiau hynny tan yn ddiweddar. Argymhellir gohirio'r ymchwiliad hwnnw am flwyddyn o leiaf, er mwyn i'r drefn newydd gael ymsefydlu. Argymhellir bod y Pwyllgor yn cynnal yr ymchwiliad cyllido'n gyntaf, ac y dylai hwnnw ganolbwyntio ar agwedd strategol Llywodraeth Cynulliad Cymru tuag at gyllido sefydliadau gwirfoddol yng Nghymru. Ceir tua 30,000 o gyrff gwirfoddol yng Nghymru. Mae Cyngor Gweithredu Gwirfoddol Cymru (CGGC) wedi dyfeisio system gategoreiddio; gweler Atodiad A. Yn ystod y toriad, er mwyn mireinio ffocws yr ymchwiliad, gofynnwyd i'r Aelodau awgrymu mathau penodol o sefydliadau i'w cynnwys yn y cylch gorchwyl. Teimlai un Aelod y byddai gategoreiddio detolus yn glastwreiddio'r materion craidd yn fawr a phleidiol ddull generig. Roedd yn well gan Aelodau eraill a ymatebodd ganolbwyntio ar feysydd penodol; ymhlith y rhain oedd - cyngor ac eiriolaeth; plant a theuluoedd; y gymuned; iechyd a gofal cymdeithasol; chwaraeon a hamdden; ac ieuencid.

4. Cylch Gorchwyl

Cynigir y dylai'r Pwyllgor:

Edrych ar bolisi Llywodraeth Cynulliad Cymru ynghylch cyllido sefydliadau gwirfoddol (efallai y bydd y Pwyllgor yn dymuno nodi mathau penodol o gyrff, gan gyfeirio at gategoriau CGGC a welir yn atodiad A);
Archwilio'r cyfarwyddiadau polisi a roddwyd i'r gyrff cyllido perthnasol;
Archwilio'r gweithdrefnau ar gyfer monitro canlyniadau'r fath gyllido;
Archwilio materion 'cyllidebu ar sail rhyw' o ran y fath gyllido;
Archwilio pa mor hawdd/anodd oedd hi ym mhrofiad y sefydliadau perthnasol wrth iddynt geisio cael hyd i gyllid; a
Chyflwyno adroddiad i'r Gweinidog perthnasol yng Nghymru, ynghyd ag argymhellion.

5. Cwestiynau Perthnasol

Mae'n bosibl y bydd y Pwyllgor yn dymuno ystyried y cwestiynau canlynol yn ystod ei ymchwiliad: Beth yw gweledigaeth strategol Llywodraeth Cynulliad Cymru ar gyfer y sector gwirfoddol yng Nghymru ?

Beth yw gweledigaeth strategol Llywodraeth Cynulliad Cymru ar gyfer y sector gwirfoddol yng Nghymru ?

I ba raddau y ceir gweledigaeth strategol gyson ar draws Llywodraeth Cynulliad Cymru a'i adrannau a chyrrf eraill sydd yn dosbarthu cyllid Llywodraeth y Cynulliad i sefydliadau yn y sector gwirfoddol?

Sut mae'r weledigaeth strategol yn mynd i'r afael â'r materion canlynol allweddol?

Rôl y sector gwirfoddol wrth gyflawni amcanion Llywodraeth y Cynulliad, gan gynnwys cysylltu'r cyllido â'r canlyniad y dymunir ei gael;

Y berthynas rhwng mentrau cymdeithasol a mentrau masnachol sefydledig;

Rhoddi elusenol;

Dosbarthu cronfeydd y Loteri Cenedlaethol;

Buddiannau gwahaniaethol sy'n gysylltiedig â chyllid y sector gwirfoddol ar gyfer grwpiau gwahanol; er enghraifft, yn ôl oedran, rhyw neu gefndir ethnig; a

Materion sy'n ymwneud â chyllido byrdymor ac untro'n unig.

6. Rhaglen dros dro ar gyfer yr ymchwiliad

Efallai y bydd y Pwyllgor yn dymuno ystyried cynnal ymgynghoriad cyhoeddus yn ogystal â chymryd tystiolaeth yn sesiynau'r Pwyllgor. Dyma'r rhaglen a gynigir ar gyfer yr ymchwiliad: **26 Medi 2007**: Cytuno'r Cylch Gorchwyl a'r Rhaglen

Hydref 2007 - Rhagfyr 2007: Ymgynghoriad Ysgrifenedig

Hydref 2007 - Rhagfyr 2007: Derbyn tystiolaeth yn y Pwyllgor

Rhagfyr 2007: Ystyried y prif faterion sydd i'w cynnwys yn yr adroddiad

Ionawr 2008: Ystyried yr adroddiad drafft

Chwefror 2008: Cymeradwyo'r adroddiad terfynol

Mawrth 2008: Cyhoeddi'r adroddiad / trafodaeth yn y cyfarfod llawn

7. Tystion posibl

Mae'r canlynol yn dystion posibl y gellid eu gwahodd i roi tystiolaeth i'r Pwyllgor. Bydd y rhestr derfynol yn dibynnu ar y mathau o sefydliad y bydd y Pwyllgor wedi penderfynu canolbwyntio arnynt.

Y Gweinidog dros Gyfiawnder Cymdeithasol a Llywodraeth Leol;

Cyngor Gweithredu Gwirfoddol Cymru;

Cymdeithas Llywodraeth Leol Cymru;

Sefydliadau gwirfoddol perthnasol; a

Chyrrff cyllido perthnasol.

8. Ymgynghori Ysgrifenedig

A bwrw bod Aelodau'r Pwyllgor yn fodlon ar y cylch gorchwyl a gynigir, byddwn cyn bo hir yn galw am dystiolaeth ysgrifenedig. Bydd hyn ar ffurf llythyr ymgynghori (Atodiad B) a anfonwn at ystod eang o sefydliadau. (Atodiad C).

9. Cydnabyddiaeth

Paratowyd y papur hwn gyda chymorth Gwasanaeth Ymchwil yr Aelodau.

Annex A

WCVA Voluntary Organisation Categories

Advice and Advocacy

Animal Welfare

Arts Heritage and Culture

Children and families

Community

Community Justice

Disability

Education and Training

Employment

Environment

Ethnic Minorities

Gender

Health and Social Care

Housing

Intermediaries

International aid and emergency relief

Older People

Faith Communities

Sport and Recreation

Volunteering

Youth

Welsh Language

Sexuality

Asylum Seekers & Refugees

Annex B

Draft consultation letter

Y Pwyllgor Cymunedau a Diwylliant Communities and Culture Committee

Eich cyf / Your ref.

Ein cyf / Our ref: CC Pol Rev 1 07

Dear Colleague,

Funding of Voluntary Sector Organisations in Wales

The Communities and Culture Committee has chosen to carry out an inquiry into the funding of voluntary organisations in Wales focusing in particular on the following groups (Committee will decide at the first meeting). The Terms of Reference are: To carry out a scrutiny inquiry into the Welsh Assembly Government's strategic approach to the funding of voluntary sector organisations in Wales:

Examine the Welsh Assembly Government's policy for funding voluntary organisations (the Committee may wish to specify particular types of organisation, with reference to the WCVA categories at Annex A);

Examine policy directions issued to relevant funding bodies;

Examine procedures for monitoring the outcomes of such funding;

Examine 'gender budgeting' issues with regard to such funding;

Examine the ease or difficulty experienced by relevant organisations in accessing funding; and

Submit a report the appropriate Welsh Minister, with recommendations.

The purpose of this consultation is to seek your views on the following issues: 1. Ease or difficulty of obtaining funding from the Welsh Assembly Government or relevant national funding bodies. 2. Ease or difficulty in complying with constraints or conditions placed on funding. 3. Issues related to the duration or timing of funding. 4. Any other comments relevant to the inquiry. The Committee would welcome written responses to the consultation letter. Please indicate whether you would be interested in presenting your views to the Committee. Should you wish to contribute, written submissions should be sent by e-mail to

Community.Culture.comm@Wales.gsi.gov.uk or in hard copy to: Clerk

Communities and Culture Committee

National Assembly for Wales

Cardiff Bay

Cardiff

CF99 1NA to arrive by Friday 14th December 2007. We welcome responses in English or Welsh. It may not be possible to take into account responses received after this date.

Please note:

Your response should be brief and to the point; please reference your response with the relevant question number.

It is normal practice for the National Assembly to publish evidence either within a report, or as supplementary evidence to a report. We will not publish information which we consider to be personal data, such as name and contact details, unless consent has been provided or these are details relating to an organisation.

The National Assembly operates within the Data Protection Act 1998 and the Freedom of Information Act 2000.

If any information, other than personal data, is being submitted that is regarded by the provider not to be suitable for public disclosure, it is up to the provider to stipulate what part(s) of the information should not be published and provide a reasoned argument to support this. The National Assembly will take this into account when publishing evidence in accordance with the Freedom of Information Act 2000.

In the event of a request for information, it may be necessary for information which has been provided either as evidence, communication or any other written information, to be disclosed. This may include information which has previously been removed by the National Assembly for publication purposes.

Please indicate whether you are responding on behalf of an organisation, or as an individual.

Please feel free to pass this invitation on to anyone else you feel may have an interest. If you need any further information please contact the Committee's Clerk Chris Reading on 029 2089 8164 or its Deputy Clerk Sarah Bartlett on 029 8029 8153. I look forward to hearing your views. Yours sincerely **Janice Gregory AM**

Chair, Communities and Culture Committee

Cadeirydd, Y Pwyllgor Cymunedau a Diwylliant

Annex C

Draft consultation list

Age Concern Wales

Age Alliance Wales

All Wales Ethnic Minority Association

Amcan

Anti Poverty Network Cymru

Arts Council for Wales
Association of Directors of Social Services
Association of Voluntary Organisations in Wrexham
Audiences Wales
AWEMA
Barnardo's Cymru
BEST (Black and ethnic minority support team)
Bevan Foundation
Big Lottery Fund
Black Environment Network (North Wales)
Black Voluntary Sector Network Wales
Bridgend Association of Voluntary Organisations
BTCV Cymru
Building Strong bridges
Business in the Community
Cardiff Gypsy Sites Group
Carers National Association in Wales
Care Council for Wales
Carmarthenshire Association of Voluntary Organisations
Cartrefi Cymru
Ceredigion Association of Voluntary Organisations
Children In Wales
Christian Aid
Chwarae Teg
Citizens Advice Cymru
Civic Trust for Wales
Coalfields Regeneration Trust
Commission for Racial Equality Wales Office
Commission for Racial Equality and Human Rights (from Oct)
Communities First
Community Action Network (CAN)
Community Development Cymru
Community Enterprise Wales
Community Matters
Community Service Volunteers Wales
Community Transport
Community University of the Valleys Partnership
Confederation of British Industry (Wales)
Conwy Voluntary Services
Council for Wales Voluntary Youth Services
Countryside Council for Wales
Crime Concern
Cyddoed
Denbighshire Voluntary Services Council
Development Trusts Association in Wales
Disability Rights Commission
Disability Wales
Equal Opportunities Commission Wales
Federation of Small Business Wales
Finance Wales
Friends of the Earth Cymru
Groundwork Wales Trust
Gwent Association of Voluntary Organisations
Gweini
Help the Aged
Heritage Lottery Fund
Joint Committee for Ethnic Minorities in Wales
Laura Ashley Foundation
Mantell Gwynedd
Medrwn Mon
Menter a Busnes
Mental Health Wales
Mentrau Iaith Cymru
Merched y Wawr
MEWN Cymru (Minority Ethnic Women's Network)
Millennium Stadium Charitable Trust

Nacro Cymru
National Association of Citizens Advice Bureaux
National Association of Pensioners Associations in Wales
National Council of Women
National Federation of Women's Institutes - Wales
National Youth Advocacy Service
NCH Action for Children
Neath Port Talbot Council for Voluntary Services
Niace Dysgu Cymru
One Voice Wales
Pembrokeshire Association of Voluntary Services
PHA Cymru
Powys Association of Voluntary Organisations
ProHelp
Race Equality First
Rhyl Community Agency
Rhyl Youth Forum
Save the Children Fund
Scarman Trust
SCOVO
Sefydliad
Shelter Cymru
SOVA
Sports Council for Wales
Stonewall Cymru
Swansea Council for Voluntary Services
SWITCH
TPAS Cymru (Tenants Participation Advisory Service)
The Centre for Social Justice
The Children's Society
The Prince's Trust - Cymru
The Social Enterprise Coalition
The Voluntary Arts Wales
The Welsh Sports Association Ltd (WSA)
Torfaen Voluntary Alliance
Tudor Trust
UNA International Youth Service
Unison Wales Voluntary and Community Sector Branch
Urdd Gobaith Cymru
Vale Centre for Voluntary Services
Valleys Kids
Voluntary Action Cardiff
Voluntary Action Merthyr Tydfil
Voluntary Action Treharris
Voluntary Arts Wales
Wales Audit Office
Wales Consumer Council
Wales Co-operative Centre
Wales Council for the Blind (WCB)
Wales Council for the Deaf
Wales Council for Voluntary Action
Wales European Funding Office
Wales Pensioners
Wales Women's National Coalition
Wales Youth Agency
Welsh Asian Council
Welsh Association of Youth Clubs
Welsh Language Board
Welsh Local Government Association
Welsh Refugee Council
Welsh Scout Council Office
Welsh Sports Association
Welsh Women's Aid
Wales Trades Union Congress (TUC Cymru)
YMCA Welsh Council
Youthlink Wales

YWCA Welsh Council

Blaenau Gwent County Borough Council
Bridgend County Borough Council
Caerphilly County Borough Council
Carmarthenshire County Council
Ceredigion County Council
City and County of Cardiff
City and County of Swansea
Conwy Borough Council
Denbighshire County Council
Flintshire County Council
Gwynedd County Council
Isle of Anglesey County Council
Merthyr Tydfil County Borough Council
Monmouthshire County Council
Neath Port Talbot County Borough Council
Newport County Borough Council
Pembrokeshire County Council
Powys County Council
Rhondda Cynon Taff County Borough Council
The Vale of Glamorgan County Borough Council
Torfaen County Borough Council
Wrexham County Borough Council

Others

All Assembly Members
All Welsh MEP's
All Welsh MP's
Clerk, Welsh Affairs Committee