

PRE-LEGISLATIVE SCRUTINY OF THE PROPOSED NATIONAL ASSEMBLY FOR WALES (LEGISLATIVE COMPETENCE) (HOUSING) ORDER 2008





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Presented to Parliament by the Secretary of State for Wales
By Command of Her Majesty
May 2008

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Ministerial Foreword

By the Secretary of State for Wales

The Rt Hon Paul Murphy MP

Proposed Order in Council: Housing

This is the fourth proposed Order in Council under Section 95 of the Government of Wales Act 2006 that has been presented to the House of Commons Welsh Affairs Select Committee and the House of Lords Constitutional Affairs Select Committee for pre-legislative scrutiny. This proposed Housing Order is part of the Welsh Assembly Government's legislative programme as set out by the First Minister, the Rt Hon Rhodri Morgan AM, in his speech to the National Assembly for Wales on Wednesday 6 June 2007.

I have consulted UK Cabinet colleagues on this proposed Order and have their support.

Part 3 of the Government of Wales Act 2006 gave the National Assembly for Wales the power to pass legislation, known as Assembly Measures, which can do anything that an Act of Parliament can do, within the constraints set out in the Act. The scope of the Assembly's powers to pass Measures is set out in Part 3 and Schedule 5 of the Act. The scope of the powers can be extended by adding "matters" to Schedule 5, either through a Parliamentary Bill or, as in this case, by an Order in Council under Section 95 of the Act. The Order in Council route enables the Welsh Assembly Government - or Assembly Committees or backbenchers - to initiate a request for legislative competence.

Each "matter" simply defines legislative competence. Although the accompanying Explanatory Memorandum will set out the scope and background relating to the request, the details of the legislation to be passed will be contained in Assembly Measures and any subordinate legislation made under them. The National Assembly for Wales will deliberate fully on proposed Measures and any subordinate legislation made under Measures will be subject to scrutiny by the Assembly.

As the Government's White Paper, "Better Governance for Wales", explained: "consideration of these Orders in Council could be informed by understanding the use the Assembly might propose to make of these powers in the immediate future. However, as the power would be a general and continuing one for that particular policy area, this would serve only as an example of what could be done; the issue for the Parliamentary Committees and for each House would be the appropriateness in general of delegating legislative authority to the Assembly on the particular policy area specified in the draft Order in Council".

The legislative competence set out in this proposed Order would support the Welsh Assembly Government in implementing its housing policies, by enabling the National Assembly for Wales to pass Measures relating to the Right to Buy (RTB), Preserved Right to Buy (PRTB), Right to Acquire (RTA) and voluntary disposals.

This would enable the Welsh Assembly Government to develop an Assembly Measure to implement its stated policy to be able to suspend RTB/ PRTB/ RTA in areas of housing pressure for a time-limited period. Although the Assembly Government has yet to consult on how the new arrangements would work in detail, it is envisaged that any suspension would be in response to a request from a local authority.

A final draft Order will be prepared in light of the pre-legislative scrutiny. The Welsh Assembly Government will then lay that draft Order before the National Assembly for Wales for its approval. If approved, the draft Order will be laid before both Houses of Parliament and be subject to the affirmative resolution procedure. If both Houses also approve it, the draft Order will then go to the Privy Council to be made.

I welcome the work of the Welsh Affairs Select Committee and the Constitutional Affairs Select Committee and look forward to the outcome of the pre-legislative scrutiny on this proposed order.

DRAFT STATUTORY INSTRUMENTS

2008 No.

CONSTITUTIONAL LAW

DEVOLUTION, WALES

The National Assembly for Wales (Legislative Competence) (Housing) Order 2008

Made - - - - ***

Coming into force in accordance with Article 1

At the Court at Buckingham Palace, the *** day *** of *** 2008

The Queen's Most Excellent Majesty in Council

Present

In accordance with section 95(5) of the Government of Wales Act 2006(1), a draft of this Order has been laid before, and approved by resolution of, the National Assembly for Wales and each House of Parliament.

Accordingly, Her Majesty, in pursuance of section 95(1) of the Government of Wales Act 2006, is pleased, by and with the advice of Her Privy Council, to order as follows:-

Citation and commencement

1. This Order may be cited as the National Assembly for Wales (Legislative Competence)(Housing) Order 2008 and it comes into force on the day after the day on which it is made.

Amendments to Schedule 5 to the Government of Wales Act 2006

- **2.**—(1) Part 1 of Schedule 5 to the Government of Wales Act 2006 is amended in accordance with this article.
 - (2) In field 11 (housing), insert—

"Matter 11.1

Disposal by a social landlord of land held or used for housing purposes.

3

^{(1) 2006} c.32.

For the purposes of this matter, a disposal of land held or used for housing purposes includes, in particular, a disposal of land to which any of the following applies—

- (a) a provision of Part 2 of the Housing Act 1985;
- (b) a provision of Part 5 of the Housing Act 1985;
- (c) a provision of Chapter 2 of Part 1 of the Housing Act 1996;
- (d) a provision of Chapter 4 of Part 1 of the Housing Act 1996.

Interpretation of this field

In this field "social landlord" means any of the following—

- (a) a county or county borough council in Wales;
- (b) a development corporation established by an order made, or having effect as if made, under the New Towns Act 1981;
- (c) the Commission for the New Towns which continues in being by virtue of section 35 of the New Towns Act 1981;
- (d) a housing action trust established under section 62 of the Housing Act 1988;
- (e) a housing association within the meaning of section 5 of the Housing Act 1985;
- (f) a housing trust within the meaning of section 6 of the Housing Act 1985;
- (g) a housing co-operative within the meaning of section 27B of the Housing Act 1985;
- (h) an urban development corporation established under section 135 of the Local Government, Planning and Land Act 1980;
- (i) the Welsh Ministers;
- (j) a social landlord registered under Part 1 of the Housing Act 1996;
- (k) a manager appointed under Chapter 4 of Part 1 of the Housing Act 1996."

Clerk of the Privy Council

MEMORANDUM DRAFTED BY THE WELSH ASSEMBLY GOVERNMENT

MEMORANDUM FROM THE WELSH ASSEMBLY GOVERNMENT

CONSTITUTION LAW: DEVOLUTION, WALES

Proposal for a Legislative Competence Order relating to Housing

Introduction

- 1.The Government of Wales Act 2006 ("the 2006 Act") empowers Her Majesty, by Order in Council, to confer continuing legislative competence on the National Assembly for Wales ("the Assembly") to legislate by Assembly Measure on specified matters. Assembly Measures may make any provision which could be made by Act of Parliament (and therefore can modify existing legislation and make new provision), in accordance with the competence conferred on the Assembly and subject to the provisions of the 2006 Act.
- 2. The attached document is a proposed Order in Council. It sets out a matter which it is proposed to add to the legislative competence of the Assembly. In order to do so, an Order in Council will need to be made by Her Majesty following approval of a draft of the Order by the Assembly and by both Houses of Parliament.
- 3. This memorandum has been prepared by the Welsh Assembly Government. It explains the background to and context of the proposed Order in Council.
- 4. The proposed Order would confer further legislative competence on the Assembly in the field of housing (Field 11 within Schedule 5 to the 2006 Act). Attached at Annex A is a copy of Schedule 5 showing the legislative competence that the Assembly has acquired to date.

Background

- 5. New legislative powers in respect of the specified "matter" will enable the Welsh Assembly Government, Assembly Members and Assembly Committees to bring forward proposals for legislation, in the form of Measures, which are based on Welsh priorities and timescales. These Measures will be subject to thorough scrutiny and approval by the Assembly.
- 6. Housing has been a devolved subject area for many years and the Assembly Government has wide ranging powers under the Housing Act 1985 (as amended) and the Housing Act 1996 (as amended).
- 7. The Assembly Government's National Housing Strategy sets out a vision "that everyone should have the opportunity to live in good quality, affordable housing; be able to choose where they live and whether buying or renting is best for them and their families". The Strategy seeks to focus on quality, choice and promoting sustainable home ownership.
- 8. The Assembly Government has already used its powers to make secondary legislation to develop a distinctive approach tailored to the particular circumstances of Wales which differ in significant respects from those in England. The previous Assembly approved a number of Statutory Instruments concerning Low Cost Home Ownership schemes (such as the Right to Buy and the Right to Acquire) to:

- a. reduce the maximum discount from £24,000 to £16,000,
- b. extend the number of rural areas where restrictions may be placed on resale, and
- c. allow landlords a "right of first refusal" to repurchase properties offered for resale within 10 years of the original purchase under the Right to Buy/Acquire.
- 9. The Assembly Government has also taken action in a number of other areas concerning affordable housing. These include:
 - a. revised Planning guidance on Affordable Housing and Joint Housing Land Availability Studies
 - b. a local Housing Market Assessment Guide
 - c. an Affordable Housing Toolkit (which identifies the full range of powers and tools available to local authorities and their partners to maximise the provision of affordable housing)
 - d. increasing the Social Housing Grant programme by 72% over 4 years, and
 - e. a protocol to encourage the disposal of surplus Assembly-owned land for affordable housing.
- 10. The proposal for these powers is also made in the context of the limitations to the current settlement, which in some respects restricts the Assembly Government from tackling Welsh priorities and issues. In a number of areas the Welsh Assembly Government's existing powers are constrained. The main limit to the current arrangements is that the Assembly has no express statutory power to vary the qualification provisions of the Right to Buy and Right to Acquire in order to meet the particular housing needs of people and communities in Wales.
- 11. Over 70% of Wales can be regarded as rural in character. The Assembly Government has taken a number of actions to assist the development of affordable housing in rural areas including support for Rural Housing Enablers and Community Land Trusts. However, in some communities very few properties remain in the social housing stock. Almost 60% of properties in Powys and Ceredigion have been sold under the Right to Buy/Acquire.
- 12. Since the introduction of the Right to Buy (in 1980) and Right to Acquire (in 1997) over 140,000 dwellings have been purchased by tenants in Wales. This equates to almost half the original social housing stock (excluding any new builds). Although the immediate effect of a tenant exercising these rights is a change in tenure from tenant to owner-occupier, dwellings that would otherwise have become available for re-letting for social housing have been sold on the open market. This has substantially reduced the amount of social housing available for rent by people in housing need. This is a particular problem in areas of housing pressure. There were 631 Right to Buy claims during the July to September 2007 quarter.

- 13. However, in the same quarter (July to September 2007) 1,578 households were homeless and in priority need while 2,955 households were in temporary accommodation (including Bed and Breakfast). Despite the actions outlined above, homelessness remains at a significant level while the size of the social housing stock continues to diminish.
- 14. To take further action concerning affordable housing, the Welsh Assembly Government believes that additional powers are required to enable it to legislate by means of an Assembly Measure under powers contained in the Government of Wales Act 2006.
- 15. The "One Wales" programme of government of the Welsh Assembly Government includes a commitment to draw down legislative power to the Assembly in order to suspend the Right to Buy in areas of housing pressure.
- 16. This follows on from manifesto commitments put forward by both parties in the 2007 Assembly elections. The Labour manifesto contained a commitment to seek new legislative powers to be able to retain the pool of housing available for rent in areas of high housing need, as one measure to improve the availability of affordable housing. The Plaid Cymru manifesto contained a commitment to repeal the "Right to Buy" in housing hot spots where there is a shortage of rented accommodation.
- 17. The proposed Order would confer legislative competence on the National Assembly for Wales to enable it to pass Assembly Measures in relation to the disposal by a social landlord of land held or used for housing purposes. This would enable the Welsh Assembly Government to develop Welsh solutions to address Welsh priorities.

Scope

- 18. It is proposed to amend Part 1 of Schedule 5 to the Government of Wales Act 2006 Act to add a Matter under Field 11: housing. Matter 11.1 relates to a disposal by a social landlord of land held or used for housing purposes. For the purposes of matter 11.1, a disposal of land held or used for housing purposes includes, in particular, a disposal of land to which any of the following applies-
 - (a)a provision of Part 2 of the Housing Act 1985 (includes a disposal of land under section 32 (land held for housing purposes) and section 43 (disposals not within section 32) of the Housing Act 1985);
 - (b)a provision of Part 5 of the Housing Act 1985 (the Right to Buy).
 - (c) a provision of Chapter 2 of Part 1 of the Housing Act 1996 (includes disposal of land by a Registered Social Landlord and the right to acquire);
 - (d)a provision of Chapter 4 of Part 1 of the Housing Act 1996 (includes disposal of land by a Manager appointed under this Part).
- 19. This would enable the Assembly to bring forward a Measure under Part 3 of the 2006 Act relating to disposal by a social landlord of land held or used for housing purposes, in particular a disposal of land to which any of the provisions outlined in (a)-(d) above apply. The scope of the Order therefore includes competence to suspend the Right to Buy, the Preserved Right to Buy and the Right to Acquire in areas of housing pressure in line with the policy intent.

20.In present circumstances, where there can be localised shortages of social housing, the matter would enable the Assembly to legislate so as to permit the suspension of the Right to Buy/Preserved Right to Buy and the Right to Acquire in certain areas and for certain periods and to define the circumstances or conditions which would have to be met in order for such a suspension to be considered or permitted.

21. The principal purpose, therefore, of this Order is to confer legislative competence on the Assembly to pass Measures under Part 3 of the 2006 Act that will give effect to policies of the Welsh Ministers aimed at improving the availability of "affordable housing" in Wales. Improving the supply of affordable housing for both rent and purchase is an area of priority for the Welsh Assembly Government.

Geographical limits of any Assembly Measure

- 22. Section 94 of the 2006 Act imposes a prohibition upon Assembly Measures having effect other than in relation to Wales. It provides that a provision of an Assembly Measure is not law in so far as it is outside the Assembly's legislative competence. A provision is outside competence if it applies otherwise than in relation to Wales or confers, imposes, modifies or removes functions exercisable otherwise than in relation to Wales (or gives power to do so). There are limited exceptions for certain kinds of ancillary provision, for example provision appropriate to make the provisions of the Measure effective, provision enabling the provisions of the Measure to be enforced and to make consequential amendments to other legislation.
- 23. The limitation relating to functions other than in relation to Wales means that the Assembly would not be able by Measure to confer on the Welsh Ministers, Welsh local authorities or any other public authority functions which did not relate to Wales.

Minister of the Crown functions

24. This proposed Order in itself does not seek to modify or remove any functions of a Minister of the Crown. By virtue of Part 2 of Schedule 5 of the 2006 Act, the Assembly may not by Measure alter the functions of Ministers of the Crown without the consent of the Secretary of State. In relation to any future proposals that may impact on Minister of the Crown functions, the appropriate UK Government Departments will be consulted and agreement sought to any future proposals to change or modify those functions.

Conclusion

25. For the reasons outlined above, the Welsh Assembly Government proposes that the legislative competence of the National Assembly for Wales should be extended in accordance with the provisions of the proposed Order to which this Explanatory Memorandum relates.

Jocelyn Davies Deputy Minister for Housing March 2008

SCHEDULE 5

ASSEMBLY MEASURES

Part 1

Matters

(Text in bold is proposed to be added as a result of this Order in Council)

Field 1: agriculture, fisheries, forestry and rural development

Field 2: ancient monuments and historic buildings

Field 3: culture

Field 4: economic development

Field 5: education and training

Matter 5.1¹

Provision about the categories of school that may be maintained by local education authorities.

Matter 5.2

Provision about the establishment and discontinuance of schools maintained by local education authorities, their change from one category to another and their alteration in other respects.

Matter 5.3

Provision about the admission of pupils to schools maintained by local education authorities.

Matter 5.4

Provision about the curriculum in schools maintained by local education authorities.

Matter 5.5

Provision about school attendance, the behaviour of pupils at school, school discipline and the exclusion of pupils from school (including the duties of parents in connection with those matters).

Matter 5.6

¹ Matters 5.1-5.10 were inserted by article 3(2) of the National Assembly for Wales (Legislative Competence) (Conversion of Framework Powers) Order 2007 (S.I. 2007/910). Matter 5.10 was amended by article 2(2) of the National Assembly for Wales (Legislative Competence) (Education and Training) Order 2008 (S.I.2008/1036).

Provision about the making of arrangements for the provision of education for persons of compulsory school age who have been excluded from schools or who for any other reason would not otherwise receive suitable education.

Matter 5.7

Provision about entitlement to primary, secondary and further education and to training.

Matter 5.8

Provision about the provision of services that are intended to encourage, enable or assist people—

- (a) to participate effectively in education or training,
- (b) to take advantage of opportunities for employment, or
- (c) to participate effectively in the life of their communities.

Matter 5.9

Provision about food and drink provided on school premises or provided for children at a place where they receive education or childcare.

Matter 5.10

Arrangements for persons to travel to and from the places where they receive education or training.

This matter applies to—

- (a) persons receiving nursery, primary, secondary or further education or training;
- (b) persons described in matter 5.17 receiving higher education.

This matter does not include any of the following—

- (a) the regulation of the use of motor vehicles on roads, their construction and equipment and conditions under which they may be so used;
- (b) road traffic offences;
- (c) driver licensing;
- (d) driving instruction;
- (e) insurance of motor vehicles;
- (f) drivers' hours;
- (g) traffic regulation on special roads, pedestrian crossings, traffic signs and speed limits;
- (h) public service vehicle operator licensing;
- (i) the provision and regulation of railway services, apart from financial assistance which—
 - (i) does not relate to the carriage of goods,
 - (ii) is not made in connection with a railway administration order, and

- (iii) is not made in connection with Council Regulation (EEC) 1191/69 as amended by Council Regulation (EEC) No. 1893/91 on public service obligations in transport;
- (j) transport security;
- (k) shipping, apart from financial assistance for shipping services to, from or within Wales;
- (l) navigational rights and freedoms, apart from regulation of works which may obstruct or endanger navigation;
- (m) technical and safety standards of vessels;
- (n) harbours, docks, piers and boatslips, apart from those used or required wholly or mainly for communications between places in Wales;
- (o) registration of local bus services, and the application and enforcement of traffic regulation conditions in relation to those services.

Matter 5.11²

Provision for and in connection with securing the provision of facilities for post-16 education or training.

Matter 5.12

Provision for and in connection with the establishment and dissolution of—

- (a) institutions concerned with the provision of further education, and
- (b) bodies that conduct such institutions,

including the circumstances in which an educational institution becomes or ceases to be an institution concerned with the provision of further education.

Provision about—

- (a) the conduct and functions of such institutions and bodies that conduct such institutions;
- (b) the property, rights and liabilities of such institutions and bodies that conduct such institutions;
- (c) property held by any person for the purposes of such an institution;
- (d) the governance and staff of such institutions.

Matter 5.13

Provision for and in connection with securing collaboration—

(a) between bodies that conduct institutions concerned with the provision of further education, or

² Matters 5.11–5.16 of this Schedule were inserted by section 27(2) of the Further Education and Training Act 2007 (c.25).

(b) between one or more such bodies and other persons or bodies that have functions relating to education or training in Wales,

including, in particular, provision for and in connection with the establishment of bodies for the purpose of discharging functions on behalf of one or more persons or bodies that are party to arrangements for collaboration.

Matter 5.14

The provision of financial resources for and in connection with—

- (a) education or training provided by institutions concerned with the provision of further education;
- (b) post-16 education or training provided otherwise than by such institutions;
- (c) the carrying out of research relating to education or training falling within paragraph (a) or (b).

Matter 5.15

The inspection of—

- (a) education or training provided by institutions concerned with the provision of further education;
- (b) post-16 education or training provided otherwise than by such institutions;
- (c) the training of teachers and specialist teaching assistants for schools;
- (d) services of the kinds mentioned in matter 5.8.

Matter 5.16

The provision of advice and information in connection with, and the carrying out of studies in relation to, any of the kinds of education, training or services mentioned in matter 5.15.

*Matter 5.17*³

Education and training for—

³ Matter 5.17 was inserted by article 2(3) of the National Assembly for Wales (Legislative Competence) (Education and Training) Order 2008.

- (a) persons who have a greater difficulty in learning than the majority of persons of the same age as those persons;
- (b) persons who have, or have had—
 - (i) a physical or mental impairment, or
 - (ii) a progressive health condition (such as cancer, multiple sclerosis or HIV infection) where it is at a stage involving no physical or mental impairment.

This matter does not include arrangements for persons to travel to and from the places where they receive education or training.

*Interpretation of this field*⁴

In this field—

"nursery education" means education suitable for children who have not attained compulsory school age;

"post-16 education" means—

- (a) education (other than higher education) suitable to the requirements of persons who are above compulsory school age, and
- (b) organised leisure-time occupation connected with such education;

"post-16 training" means—

- (a) training suitable to the requirements of persons who are above compulsory school age, and
- (b) organised leisure-time occupation connected with such training.

References in this field to an institution concerned with the provision of further education are references to an educational institution, other than a school or an institution within the higher education sector (within the meaning of the Further and Higher Education Act 1992), that is conducted (whether or not exclusively) for the purpose of providing further education.

> Expressions used in this field and in the Education Act 1996 have the same meaning in this field as in that Act.

Field 6: environment

Field 7: fire and rescue services and promotion of fire safety

Field 8: food

⁴ Interpretation provisions were inserted by article 3(2) of the National Assembly for Wales (Legislative Competence) (Conversion of Framework Powers) Order 2007, section 27(3) of the Further Education and Training Act 2007, and article 2(4) of the National Assembly for Wales (Legislative Competence) (Education and Training) Order 2008.

Field 9: health and health services

Matter 9.1⁵

Provision for and in connection with the provision of redress without recourse to civil proceedings in circumstances in which, under the law of England and Wales, qualifying liability in tort arises in connection with the provision of services (in Wales or elsewhere) as part of the health service in Wales.

Interpretation of this field

In this field-

"the health service in Wales" means the health service continued under section 1(1) of the National Health Service (Wales) Act 2006;

"illness" has the same meaning as in that Act;

"patient" has the same meaning as in that Act:

"personal injury" includes any disease and any impairment of a person's physical or mental health;

"qualifying liability in tort" means liability in tort owed in respect of or consequent upon personal injury or loss arising out of or in connection with breach of a duty of care owed to any person in connection with the diagnosis or illness or the care or treatment of any patient.

Field 10: highways and transport

Field 11: housing

Matter 11.1

Disposal by a social landlord of land held or used for housing purposes.

For the purposes of this matter, a disposal of land held or used for housing purposes includes, in particular, a disposal of land to which any of the following applies—

- (a) a provision of Part 2 of the Housing Act 1985;
- (b) a provision of Part 5 of the Housing Act 1985;
- (c) a provision of Chapter 2 of Part 1 of the Housing Act 1996;
- (d) a provision of Chapter 4 of Part 1 of the Housing Act 1996.

Interpretation of this field

In this field "social landlord" means any of the following—

- (a) a county or county borough council in Wales;
- (b) a development corporation established by an order made, or having effect as if made, under the New Towns Act 1981;

⁵ Matter 9.1 and the interpretation provisions for field 9 were inserted by article 3(3) of the National Assembly for Wales (Legislative Competence) (Conversion of Framework Powers) Order 2007.

- (c) the Commission for the New Towns which continues in being by virtue of section 35 of the New Towns Act 1981;
- (d) a housing action trust established under section 62 of the Housing Act 1988;
- (e) a housing association within the meaning of section 5 of the Housing Act 1985;
- (f) a housing trust within the meaning of section 6 of the Housing Act 1985;
- (g) a housing co-operative within the meaning of section 27B of the Housing Act 1985;
- (h) an urban development corporation established under section 135 of the Local Government, Planning and Land Act 1980;
- (i) the Welsh Ministers;
- (j) a social landlord registered under Part 1 of the Housing Act 1996;
- (k) a manager appointed under Chapter 4 of Part 1 of the Housing Act 1996.

Field 12: local government

*Matter 12.1*⁶

Provision for and in connection with—

- (a) the constitution of new principal areas and the abolition or alteration of existing principal areas, and
- (b) the establishment of councils for new principal areas and the abolition of existing principal councils.

"Principal area" means a county borough or a county in Wales, and "principal council" means a council for a principal area.

Matter 12.2

Provision for and in connection with—

- (a) the procedure for the making and coming into force of byelaws, and
- (b) the enforcement of byelaws.

"Byelaws" means those of a class which may be confirmed by the Welsh Ministers (but the provision which may be made includes provision to remove a requirement of confirmation).

Matter 12.3

Any of the following—

(a) the principles which are to govern the conduct of members of relevant authorities,

⁶ Matters 12.1–12.5 were inserted by the Local Government and Public Involvement in Health Act 2007 (c. 28), section 235 and Schedule 17

- (b) codes of conduct for such members,
- (c) the conferral on any person of functions relating to the promotion or maintenance of high standards of conduct of such members (including the establishment of bodies to have such functions),
- (d) the making or handling of allegations that members (or former members) of relevant authorities have breached standards of conduct, including in particular—
 - (i) the investigation and adjudication of such allegations and reports on the outcome of investigations,
 - (ii) the action that may be taken where breaches are found to have occurred,
- (e) codes of conduct for employees of relevant authorities.

For the purposes of this matter—

"relevant authority" has the same meaning as in Part 3 of the Local Government Act 2000, except that other than in paragraph (d) it does not include a police authority,

"member" includes a co-opted member within the meaning of that Part.

Matter 12.4

Provision for and in connection with strategies of county councils and county borough councils for promoting or improving the economic, social or environmental wellbeing of their areas or contributing to the achievement of sustainable development in the United Kingdom, including provision imposing requirements in connection with such strategies on other persons with functions of a public nature.

Matter 12.5

Provision for and in connection with—

- (a) the making of arrangements by relevant Welsh authorities to secure improvement in the way in which their functions are exercised,
- (b) the making of arrangements by relevant Welsh authorities for the involvement in the exercise of their functions of people who are likely to be affected by, or interested in, the exercise of the functions, and
- (c) the assessment and inspection of the performance of relevant Welsh authorities in exercising their functions.

The following are "relevant Welsh authorities"—

(a) a county council, county borough council or community council in Wales.

- (b) a National Park authority for a National Park in Wales,
- (c) a fire and rescue authority in Wales constituted by a scheme under section 2 of the Fire and Rescue Services Act 2004 or a scheme to which section 4 of that Act applies,
- (d) a levying body within the meaning of section 74(1) of the Local Government Finance Act 1988 in respect of which the county council or charging authority referred to in section 74(1)(b) of that Act was a council or authority for an area in Wales,
- (e) a body to which section 75 of that Act applies (special levies) and which as regards the financial year beginning in 1989 had power to levy a rate by reference to property in Wales.

Field 13: National Assembly for Wales

Matter 13.1

Creation of, and conferral of functions on, an office or body for and in connection with investigating complaints about the conduct of Assembly members and reporting on the outcome of such investigations to the Assembly.

Matter 13.2

Conferral of functions on the Assembly Commission for and in connection with facilitating the exercise by the Assembly of its functions (including the provision to the Assembly of the property, staff and services required for the Assembly's purposes).

Matter 13.3

Provision for and in connection with the payment of salaries, allowances, pensions and gratuities to or in respect of Assembly members, the First Minister, any Welsh Minister appointed under section 48, the Counsel General and any Deputy Welsh Minister.

Matter 13.4

Provision for and in connection with the creation and maintenance of a register of interests of Assembly members and the Counsel General.

Matter 13.5

Provision about the meaning of Welsh words and phrases in-

- (a) Assembly Measures,
- (b) subordinate legislation made under Assembly Measures, and
- (c) subordinate legislation not so made but made by the Welsh Ministers, the First Minister or the Counsel General.

Matter 13.6

Provision for and in connection with the procedures for dealing with proposed private Assembly Measures, including, in particular-

(a) procedures for hearing the promoters of, and objectors, to proposed private Assembly Measures,

- (b) the persons who may represent such promoters and objectors, and the qualifications that such persons must possess,
- (c) the imposition of fees for and in connection with the promotion of proposed private Assembly Measures, and
- (d) the assessment of costs incurred in connection with proposed private Assembly Measures.

Field 14: public administration

Field 15: social welfare

Field 16: sport and recreation

Field 17: tourism

Field 18: town and country planning

Field 19: water and flood defence

Field 20: Welsh language

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